The Commonwealth of Massachusetts

House Bill No. 4591, as amended and passed to be engrossed by the House. April 14, 2010.

The Commonwealth of Massachusetts

In the Year Two Thousand and Ten

An Act establishing expanded gaming in the commonwealth.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

- 1 SECTION 1. Section 7 of chapter 4 of the General Laws, as
- 2 appearing in the 2008 Official Edition, is hereby amended by
- 3 striking out clause Tenth and inserting in place thereof the
- 4 following clause:-
- 5 Tenth, "Illegal gaming," any banking or percentage game played
- 6 with cards, dice, tiles, dominoes, or any electronic, electrical
- 7 or mechanical device or machine for money, property, checks,
- 8 credit or any representative of value, but excluding: (i) any
- 9 lottery game conducted by the state lottery commission, pursuant
- 10 to sections 24, 24A and 27 of chapter 10; (ii) any game
- 11 conducted pursuant to chapter 23K; (iii) pari-mutuel wagering on
- 12 horse races, whether live or simulcast, pursuant to chapter 128A
- 13 and chapter 128C; (iv) the game of bingo conducted pursuant to
- 14 chapter 271; and (v) any charitable gaming, so called, conducted
- 15 pursuant to chapter 271.

- 16 **SECTION 3.** Section 48 of said chapter 6 is hereby repealed.
- 17 **SECTION 4.** Sections 64 and 65 of chapter 10 of the General Laws
- 18 are hereby repealed.
- 19 **SECTION 5.** Chapter 12 of the General Laws is hereby amended by
- 20 inserting after section 11L the following section:-
- 21 Section 11M. (a) As used in this section the following words
- 22 shall, unless the context clearly requires otherwise, have the
- 23 following meanings:-
- 24 "Commission", the Massachusetts gaming commission established
- 25 pursuant to chapter 23K.
- 26 "Division", the division of gaming enforcement established
- 27 pursuant to subsection (b).
- 28 "Gaming establishment", as defined in section 1 of chapter 23K.
- 29 (b) There shall be in the department of the attorney general a
- 30 division of gaming enforcement. The attorney general shall
- 31 designate an assistant attorney general as director of the
- 32 division. The director may appoint and remove, subject to the
- 33 approval of the attorney general, such expert, clerical or other
- 34 assistants as the work of the division may require.
- 35 (c) The division shall have jurisdiction to enforce criminal
- 36 violations of chapter 23K including, but not limited to, the

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37 power to: (1) investigate allegations of criminal activity
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- 38 related to or impacting the operation of gaming establishments
- 39 or games; (2) receive and take appropriate action on referrals
- 40 for criminal prosecution from the commission; (3) provide
- 41 assistance, upon request, to the commission in the consideration
- 42 and promulgation of rules and regulations; (4) ensure that there
- 43 is no duplication of duties and responsibilities between it and
- 44 the commission; and (5) recommend persons to be placed on the
- 45 list of excluded persons maintained by the commission.
- 46 No employee of the division, or any person engaged by the
- 47 division in the course of an investigation, other than those in
- 48 the performance of their official duties, shall place a wager in
- 49 any gaming establishment licensed pursuant to chapter 23K during
- 50 the period of their employment or assignment with the division.
- 51 The attorney general shall establish a code of ethics for all
- 52 division employees that is more restrictive than the provisions
- of chapters 268A and 268B; a copy of which shall be filed with
- 54 the state ethics commission. The code shall include provisions
- 55 reasonably necessary to carry out the purposes of section 11M
- 56 including, but not limited to: (i) prohibiting the receipt of
- 57 gifts by a division employee from any gaming licensee,
- 58 applicant, close associate, affiliate or other person or entity
- 59 subject to the jurisdiction of the commission established by

- 60 chapter 23K; and (ii) prohibiting the participation by a
- 61 division employee in any particular matter as defined by section
- 62 1 of chapter 268A that affects the financial interest of any
- 63 relative within the third degree of consanguinity or person with
- 64 whom such employee has a significant relationship as defined by
- 65 such code.
- 66 SECTION 6. Chapter 12B of the General Laws is hereby repealed.
- 67 **SECTION 7.** Subsection (b) of section 9 of chapter 13 of the
- 68 General Laws, is hereby amended by striking out the words ", as
- 69 well as the state racing commission established by section 48 of
- 70 chapter 6," inserted by section 29 of chapter 4 of the acts of
- 71 2009.
- 72 **SECTION 8.** Subsection (e) of section 9B of said chapter 13 is
- 73 hereby amended by striking out the words ", as well as the state
- 74 racing commission established by section 48 of chapter 6" ,
- 75 inserted by section 30 of said chapter 4.
- 76 SECTION 9. Said subsection (e) of said section 9B of said
- 77 chapter 13, inserted by section 31 of said chapter is hereby
- 78 amended by striking out the words "or regulated by the state
- 79 racing commission, as established by section 48 of chapter 6" ,
- 80 inserted by section 30 of said chapter 4,

- 81 **SECTION 10.** Section 38 of chapter 22C of the General Laws, as
- 82 appearing in the 2008 Official Edition, is hereby amended by
- 83 inserting after the word "involving", in lines 36 and 37, the
- 84 following word: illegal.
- 85 **SECTION 11.** Said chapter 22C is hereby amended by adding the
- 86 following section:-
- 87 Section 70. The colonel of state police shall establish a
- 88 gaming enforcement unit whose responsibilities shall include,
- 89 but not be limited to, the investigation of criminal violations
- 90 of chapter 23K or any other general or special law that pertains
- 91 to gaming.
- The gaming enforcement unit shall work in conjunction and
- 93 cooperation with the bureau of investigations and enforcement
- 94 under the Massachusetts gaming commission established pursuant
- 95 to chapter 23K on the enforcement of chapter 23K as well as the
- 96 division of gaming enforcement in the office of the attorney
- 97 general established pursuant to section 11M of chapter 12 to
- 98 investigate any criminal activity related to gaming in the
- 99 commonwealth. Officers and employees from the unit shall be
- 100 assigned to the bureau of investigations and enforcement and
- 101 shall report to the deputy director of said bureau as well as
- 102 the colonel of the department of state police pursuant to
- 103 section 34 of chapter 23K. No officer of the unit, other than

- 104 in the performance of official duties, shall place a wager in
- 105 any gaming establishment licensed under chapter 23K.
- 106 **SECTION 12.** The General Laws are hereby amended by inserting
- 107 after chapter 23J the following chapter:-
- 108 CHAPTER 23K.
- 109 THE MASSACHUSETTS GAMING COMMISSION
- 110 Section 1. The General Court finds and declares that:
- (1) ensuring public confidence in the integrity of the gaming
- 112 licensing process and in the strict oversight of all gaming
- 113 establishments through a rigorous regulatory scheme is the
- 114 paramount policy objective of this chapter;
- 115 (2) establishing the financial stability and integrity of
- 116 gaming licensees, as well as the integrity of their sources of
- 117 financing, is an integral and essential element of the
- 118 regulation and control of gaming under this chapter;
- 119 (3) gaming licensees shall be held to the highest standards of
- 120 licensing and shall have a continuing duty to maintain their
- 121 integrity and financial stability;
- 122 (4) enhancing and supporting the performance of the state
- 123 lottery and continuing the commonwealth's dedication to local
- 124 aid is imperative to the policy objectives of this chapter;.

- 125 (5) the commonwealth must provide for new employment opportunities in all sectors of the economy, particularly 126 opportunities for the unemployed; this chapter sets forth a 127 robust licensing process where applicants for a gaming license 128 submit a comprehensive plan for operating a gaming 129 130 establishment which includes how they will foster and encourage new construction through capital investment and provide 131 132 permanent employment opportunities to residents of the 133 commonwealth;
- (6) promoting local small businesses and the tourism industry, including the development of new and existing small business and tourism amenities such as lodging, dining, retail and cultural and social facilities, is fundamental to the policy objectives of this chapter;
- (7) recognizing the importance of the commonwealth's unique cultural and social resources and integrating them into new development opportunities shall be a key component of a decision to the award of any gaming license under this chapter;
- (8) applicants for gaming licenses and gaming licensees shall 144 demonstrate their commitment to efforts to combat compulsive 145 gambling and a dedication to community mitigation, and shall 146 recognize that the privilege of licensure bears a concomitant

- 147 responsibility to identify, address and minimize any potential
- 148 negative consequences of their business operations;
- 149 (9) any license awarded by the commission shall be a revocable
- 150 privilege and may be conditioned, suspended or revoked upon: (i)
- 151 a breach of the conditions of licensure, (ii) any civil or
- 152 criminal violations of the laws of the commonwealth or other
- 153 jurisdictions; or (iii) a finding by the commission that a
- 154 licensee is unsuitable to operate a gaming establishment or
- 155 perform the duties of their licensed position;
- 156 (10) the power and authority granted to the commission shall
- 157 be construed as broadly as necessary for the implementation,
- 158 administration and enforcement of this chapter.
- 159 Section 2. As used in this chapter the following words shall,
- 160 unless the context clear requires otherwise, have the following
- 161 meanings:-
- 162 "Affiliate", a person who, directly or indirectly, controls or
- 163 is controlled by, or is under common control with, a specified
- 164 person.
- 165 Applicant", any person who has applied for a license to engage
- 166 in activity regulated under this chapter.

- 167 "Application", a written request for a finding of suitability to
- 168 receive a license or engage in an activity which is regulated
- 169 under this chapter.
- 170 "Bureau", the investigations and enforcement bureau under the
- 171 commission.
- 172 "Business", a corporation, sole proprietorship, partnership,
- 173 limited liability company or any other organization formed for
- 174 the purpose of carrying on commercial enterprise.
- "Category 1 license", a license issued by the commission that
- 176 permits the licensee to operate a gaming facility with table
- 177 games and slot machines .
- 178 "Category 2 license", a license issued by the commission to a
- 179 thoroughbred horse racing facility or to a harness racing
- 180 facility to operate up to 750 slot machines at its gaming
- 181 facility.
- 182 "Category 3 license", a license issued by the commission to a
- 183 greyhound racing facility to operate up to 750 slot machines at
- 184 its gaming facility.
- 185 "Chair", the chair of the commission.

- 186 "Cheat", alter the selection of criteria which determines the
 187 results of a game or the amount or frequency of payment in a
 188 game.
- "Close associate", a person who holds any relevant financial interest in, or is entitled to exercise any power in, the business of an applicant or licensee and, by virtue of that interest or power is able to exercise a significant influence over the management or operation of a gaming establishment or business licensed under this chapter.
- "Conservator", a person appointed by the commission under section 33 to temporarily manage the operation of a gaming establishment.
- 198 "Credit card", a card, code or other device with which a person 199 may defer payment of debt, incur debt and defer its payment, or 200 purchase property or services and defer payment therefor, but 201 not a card, code or other device used to activate a preexisting agreement between a person and a financial institution to extend 202 203 credit when the person's account at the financial institution is overdrawn or to maintain a specified minimum balance in the 204 205 person's account at the financial institution.
- 206 "Credit instrument", a writing which evidences a gaming debt
 207 owed to a person who holds a gaming license at the time the debt

- 208 is created, and includes any writing taken in consolidation,
- 209 redemption or payment of a previous credit instrument.
- 210 "Commission", the Massachusetts gaming commission.
- 211 "Commissioner", a member of the commission.
- 212 "Complimentary service or item" a service or item provided at
- 213 no cost or at a reduced price.
- 214 "Deputy director", the director of the bureau.
- 215 "Division", the division of gaming enforcement under the office
- 216 of the attorney general.
- 217 "Executive director", the executive director of the
- 218 Massachusetts gaming commission.
- 219 "Foreign business", any business that was organized outside of
- 220 the United States or under the laws of a foreign country.
- 221 "Gambling", the playing of a game by a patron of a gaming
- 222 establishment.
- 223 "Game", any banking or percentage game played with cards, dice,
- 224 tiles, dominoes, or any electronic, electrical or mechanical
- 225 device or machine played for money, property, checks, credit or
- 226 any representative of value which has been approved by the
- 227 commission pursuant to this chapter.

- 228 "Gaming", the dealing, operating, carrying on, conducting,
- 229 maintaining or exposing for pay of any game.
- 230 "Gaming employee", any employee of a gaming establishment who
- 231 is: (i) directly connected to the operation or maintenance of
- 232 any slot machine or game taking place in the establishment, (ii)
- 233 provides security in a gaming establishment or (iii) has access
- 234 to a restricted area of the gaming establishment.
- 235 "Gaming establishment", any premise approved under a gaming
- 236 license which includes a gaming facility and any other nongaming
- 237 structures related thereto, including, but not limited to,
- 238 hotels, restaurants, or other amenities.
- 239 "Gaming facility", any premises of a gaming establishment
- 240 wherein or whereon any gaming is done.
- 241 "Gaming key employee", any employee of a gaming establishment:
- 242 (i) in a supervisory capacity, (ii) empowered to make
- 243 discretionary decisions which regulate gaming facility
- 244 operations or (iii) so designated by the commission.
- 245 "Gaming device" or "Gaming equipment", any electronic,
- 246 electrical, or mechanical contrivance or machine used in
- 247 connection with gaming or any game.
- 248 "Gaming license", a category 1, category 2 or category 3
- 249 license.

- 250 "Gaming licensee", any licensee who holds a category 1, category
- 251 2 or category 3 gaming license.
- 252 "Gaming position", a designated seat or standing position where
- 253 a patron of a gaming establishment can play a game.
- 254 "Gaming service employee", any employee of a gaming
- 255 establishment who is not classified as a gaming employee or a
- 256 gaming key employee. but is still required to register with the
- 257 commission.
- 258 "Gaming vendor", any person who offers goods or services to a
- 259 gaming applicant or licensee on a regular or continuing basis
- 260 which directly relates to gaming, including, but not limited to,
- 261 gaming equipment and simulcast wagering equipment manufacturers,
- 262 suppliers, repairers and independent testing laboratories.
- 263 "Greyhound racing facility", a greyhound racing facility located
- 264 in Suffolk or Bristol county that was licensed pursuant to
- 265 chapter 128A to conduct live greyhound racing in calendar year
- 266 2009; and (ii) is licensed pursuant to chapter 128C to conduct
- 267 simulcast wagering.
- 268 "Gross revenue" or "gross gaming revenue", the total of all
- 269 sums actually received by a gaming licensee from gaming
- 270 operations less the total of all sums paid out as winnings to
- 271 patrons; provided however, that the cash equivalent value of any

- 272 merchandise or thing of value included in a jackpot or payout
- 273 shall not be included in the total of all sums paid out as
- 274 winnings to patrons for the purpose of determining gross
- 275 revenue. Gross revenue shall not include any amount received by
- 276 a gaming licensee from simulcast wagering and shall not include
- 277 credit extended or collected by the licensee for purposes other
- 278 than gaming.
- 279 "Harness horse racing facility", a harness horse racing
- 280 facility located in Norfolk county that was licensed pursuant
- 281 to chapter 128A to conduct live harness horse racing in calendar
- 282 year 2009; and (ii) is licensed pursuant to chapter 128A to
- 283 conduct live harness horse racing and licensed pursuant to
- 284 chapter 128C to conduct simulcast wagering.
- 285 "Holding company", any corporation, association, firm,
- 286 partnership, trust or other form of business organization other
- 287 than a natural person which, directly or indirectly, owns, has
- 288 the power or right to control, or has the power to vote any
- 289 significant part of the outstanding voting securities of a
- 290 corporation or other form of business organization which holds
- 291 or applies for a gaming license. For the purposes of this
- 292 definition, in addition to other reasonable meaning of the words
- 293 used, a holding company indirectly has, holds or owns any such
- 294 power, right or security if it does so through any interest in a

- subsidiary or successive subsidiaries, however many such
 subsidiaries may intervene between the holding company and the
 gaming licensee or applicant.
- 298 "Host community", any municipality in which a gaming 299 establishment is or may be located.
- "Institutional investor", any of the following entities having 300 a 5 per cent or greater ownership interest in a gaming 301 302 establishment or gaming licensee: a corporation, bank, insurance company, pension fund or pension fund trust, retirement fund, 303 including funds administered by a public agency, employees' 304 profit-sharing fund or employees' profit-sharing trust, an 305 association engaged, as a substantial part of its business or 306 307 operation, in purchasing or holding securities, or any trust in 308 respect of which a bank is a trustee or co-trustee, investment 309 company registered under the federal Investment Company Act of 310 1940, collective investment trust organized by banks under part 311 nine of the Rules of the Comptroller of Currency, closed end 312 investment trust, chartered or licensed life insurance company or property and casualty insurance company, investment advisor 313 314 registered pursuant to the federal Investment Advisors Act of 315 1940, and such other persons as the commission may reasonably 316 determine to qualify as an institutional investor for reasons 317 consistent with this chapter.

- 318 "Intermediary company", any corporation, association, firm,
- 319 partnership, trust or any other form of business organization
- 320 other than a natural person which is a holding company with
- 321 respect to a corporation or other form of business organization
- 322 which holds or applies for a gaming license, and is a subsidiary
- 323 with respect to any holding company.
- 324 "Junket", an arrangement intended to induce any person to come
- 325 to a gaming establishment to gamble, where the person is
- 326 selected or approved for participation on the basis of his
- 327 ability to satisfy a financial qualification obligation related
- 328 to his ability or willingness to gamble or on any other basis
- 329 related to his propensity to gamble, and pursuant to which, and
- 330 as consideration for which, any or all of the cost of
- transportation, food, lodging, and entertainment for said person
- 332 is directly or indirectly paid by a gaming licensee or affiliate
- 333 thereof.
- 334 "Junket enterprise", any person, other than an applicant for a
- 335 gaming license or gaming licensee, who employs or otherwise
- 336 engages the services of a junket representative in connection
- 337 with a junket to a licensed casino, regardless of whether or not
- 338 those activities occur within the commonwealth.
- 339 "Junket representative", any individual who negotiates the terms
- 340 of, or engages in the referral, procurement or selection of

- 341 persons who may participate in, any junket to a gaming
- 342 establishment, regardless of whether or not those activities
- 343 occur within the commonwealth.
- "License", any license required under this chapter.
- "List", the list of excluded persons maintained by the
- 346 commission pursuant to section 39.
- 347 "Lottery", the Massachusetts state lottery established pursuant
- 348 to section 23 of chapter 10.
- 349 "Major policy making position", the executive or administrative
- 350 head or heads of the commission and any person whose salary
- 351 equals or exceeds that of a state employee classified in step
- 352 one of job group XXV of the general salary schedule contained in
- 353 section 46 of chapter 30 and who reports directly to said
- 354 executive or administrative head; the head of each bureau,
- 355 bureau, or other major administrative unit within the commission
- 356 and persons exercising similar authority.
- 357 "Operation certificate", a certificate issued by the commission
- 358 pursuant to section 27.
- 359 "Qualification" or "qualified", the process of licensure set
- 360 forth by the commission to determine that all persons who have a
- 361 professional interest in a gaming license, or gaming vendor
- 362 license, or the business of a gaming licensee or gaming

- 363 vendor, meet the same standards of suitability to operate or
- 364 conduct business with a gaming establishment in the
- 365 commonwealth.
- 366 "Person", any individual, corporation, association, operation,
- 367 firm, partnership, trust or other form of business association.
- 368 "Promotional gaming credit", a slot machine credit or other item
- 369 issued by a gaming licensee to a patron for the purpose of
- 370 enabling the placement of a wager at a slot machine.
- 371 "Regulated entity", any person engaged in any business which
- 372 is, or the persons engaged in which are, in any respect made
- 373 subject to the supervision or regulation of the commission by
- 374 any provision of law.
- 375 "Resort casino", a gaming establishment that includes a gaming
- 376 facility, at least 1 hotel and may include other non-gaming
- 377 amenities, such as entertainment venues, retail stores,
- 378 recreational facilities and restaurants.
- "Slot machine", any mechanical, electrical or other device,
- 380 contrivance or machine which, upon insertion of a coin, token or
- 381 similar object therein, or upon payment of any consideration
- 382 whatsoever, is available to play or operate, the play or
- 383 operation of which, whether by reason of the skill of the
- 384 operator or application of the element of chance, or both, may

- deliver or entitle the individual playing or operating the
 machine to receive cash or tokens to be exchanged for cash, or
 to receive merchandise or anything of value whatsoever, whether
 the payoff is made automatically from the machine or in any
 other manner whatsoever, except that the cash equivalent value
 of any merchandise or other thing of value shall not be included
 in determining the payout percentage of any slot machine.
- 392 "State police", the Massachusetts state police established 393 pursuant to chapter 22C.
- "Subsidiary", any corporation, any significant part of whose 394 outstanding equity securities are owned, subject to a power or 395 right of control, or held with power to vote, by a holding 396 397 company or an intermediary company; or a significant interest in 398 any firm, association, partnership, trust or other form of 399 business organization, other than a natural person, which is 400 owned, subject to a power or right of control, or held with 401 power to vote, by a holding company or an intermediary company.
- 402 "Table game", any game, other than a slot machine, which is
 403 authorized by the commission to be played in a gaming facility.
- 404 "Thoroughbred horse racing facility", a thoroughbred racing
 405 facility located in Suffolk county that was licensed pursuant to
 406 chapter 128A to conduct live running horse racing in calendar

- 407 year 2009; and (ii) is licensed pursuant to chapter 128A to
- 408 conduct live harness horse racing and licensed pursuant to
- 409 chapter 128C to conduct simulcast wagering.
- 410 "Transfer", the sale and every other method, direct or indirect,
- 411 of disposing of or parting with property or with an interest
- 412 therein, or with the possession thereof, or of fixing a lien
- 413 upon property or upon an interest therein, absolutely or
- 414 conditionally, voluntarily or involuntarily, by or without
- 415 judicial proceedings, as a conveyance, sale, payment, pledge,
- 416 mortgage, lien, encumbrance, gift, security or otherwise; the
- 417 retention of a security interest in property delivered to a
- 418 corporation shall be deemed a transfer suffered by such
- 419 corporation.
- Wager", a sum of money or representative of value that is
- 421 risked on an occurrence for which the outcome is uncertain.
- 422 **Section 3.** (a) There shall be established a Massachusetts gaming
- 423 commission which shall consist of 5 commissioners who shall be
- 424 appointed by a majority vote of the governor, attorney general
- 425 and state treasurer, 1 of whom shall have experience in legal
- 426 and policy issues related to gaming, 1 of whom shall have
- 427 experience in corporate finance and securities, 1 of whom shall
- 428 have experience with criminal investigations and law
- 429 enforcement, 1 of whom shall be a certified public accountant

- 430 who has a comprehensive knowledge of corporate auditing, and 1 of whom shall have at least 5 years experience in public or 431 432 business administration. The governor, attorney general and 433 treasurer shall, by majority vote, appoint a commissioner to 434 serve as chair. The commissioner appointed to chair shall serve in such capacity throughout such commissioner's entire term and 435 until his successor shall be been appointed. Prior to 436 437 appointment a background investigation shall be conducted into 438 the financial stability, integrity and responsibility of a 439 candidate for appointment to the commission as well as the 440 candidate's reputation for good character, honesty and 441 integrity. No person who has been convicted of a felony shall be
- 443 (b) Each commissioner shall be a resident of the commonwealth
 444 and, while serving on the commission, shall not: (i) hold, or be
 445 a candidate for, federal, state or local elected office; (ii)
 446 hold an appointed office in federal, state, or local government;
 447 or (iii) serve as an official in a political party. Not more
 448 than 3 commissioners shall be from the same political party.

eligible to serve on the commission.

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449 (c) Each commissioner shall serve for a term of 5 years or
450 until a successor is appointed and shall be eligible for
451 reappointment; provided, however, that no commissioner shall
452 serve more than 10 years. Any person appointed to fill a vacancy

- in the office of a commissioner shall be appointed in a like
 manner and shall serve for only the unexpired term of such
 commissioner. Any commissioner may be removed from his
 appointment only for cause and upon a unanimous vote of the
 governor, the attorney general and the state treasurer which
 shall be final and not subject to review.
- 459 (d) Three commissioners shall constitute a quorum and the
 460 affirmative vote of a majority of the commissioners present
 461 shall be necessary for any action to be taken by the commission
 462 at a duly called meeting.
- Commissioners shall receive salaries equal to the salary of
 the commissioner of administration established pursuant to
 section 4 of chapter 7; provided, however, that the chair shall
 receive a stipend, in addition to the base salary, in an amount
 equal to 7 per cent of the base salary. Commissioners shall
 devote their full time and attention to the duties of their
 office.
- (e) The commission shall annually elect 1 of its commissioners
 to serve as secretary and 1 of its members to serve as
 treasurer. The secretary shall keep a record of the proceedings
 of the commission and shall be the custodian and keeper of the
 records of all books, documents, and papers filed by the
 commission and of its minute book. The secretary shall cause

- copies to be made of all minutes and other records and documents
 of the commission and shall certify that such copies are true
 copies, and all persons dealing with the commission may rely
 upon such certification.
- 480 (f) The chair shall have and exercise supervision and control 481 over all the affairs of the commission. He shall preside at all hearings at which he is present, and shall designate a 482 483 commissioner to act as chair in his absence. He shall not, except as is otherwise provided herein, be charged with any 484 485 administrative functions. To promote efficiency in administration, he shall from time to time make such division or 486 re-division of the work of the commission among the 487 488 commissioners as he deems expedient. All of the commissioners 489 shall, if so directed by the chair, participate in the hearing 490 and decision of any matter before the commission. In the hearing of all matters other than those of formal or administrative 491 character coming before the commission, at least 2 commissioners 492 493 shall participate and in the decision of all such matters at 494 least 2 commissioners shall participate; provided, however, that any such matter may be heard, examined and investigated by an 495 employee of the commission designated and assigned thereto by 496 the chair with the concurrence of 1 other commissioner. Such 497 employee shall make a report in writing relative to every such 498

- matter to the commission for its decision thereon. For the
 purposes of hearing, examining and investigating any such matter
 such employee shall have all of the powers conferred upon a
 commissioner by this section, and all pertinent provisions of
 this section shall apply to such proceedings. In every hearing
 the concurrence of a majority of the commissioners participating
 in the decision shall be necessary therefor.
- 506 (g) The commission shall appoint an executive director. The executive director shall serve at the pleasure of the 507 508 commission, shall receive such salary as may be determined by 509 the commission, and shall devote full time and attention to the duties of the office. The executive director shall be a person 510 511 with skill and experience in management and shall be the 512 executive and administrative head of the commission and shall be responsible for administering and enforcing the provisions of 513 law relative to the commission and to each administrative unit 514 thereof. The executive director shall appoint and employ a chief 515 516 financial and accounting officer and may, subject to the approval of the commission, employ other employees, consultants, 517 518 agents, and advisors, including legal counsel, and shall attend meetings of the commission. The chief financial and accounting 519 520 officer of the commission shall be in charge of its funds, books 521 of account and accounting records. No funds shall be transferred

- by the commission without the approval of the commission and the signatures of the chief financial and accounting officer and the treasurer.
- 525 In the case of an absence or vacancy in the office of the executive director, or in the case of disability as determined 526 527 by the commission, the commission may designate an acting executive director to serve as executive director until the 528 529 vacancy is filled or the absence or disability ceases. The acting executive director shall have all the powers and duties 530 531 of the executive director and shall have similar qualifications as the executive director. 532
- 533 (h) The executive director may from time to time, subject to the approval of the commission, establish within the commission 534 such administrative units as may be necessary for the efficient 535 and economical administration of the commission, and when 536 necessary for such purpose, may abolish any such administrative 537 538 unit, or may merge any 2 or more units. The executive director 539 shall prepare and keep current a plan of the organization of the commission, of the assignment of its functions to its various 540 541 administrative units, offices and employees, and of the places 542 at which and the methods whereby the public may receive 543 information or make requests. A current copy of the plan of

- organization shall be kept on file with the state secretary and in the office of the secretary of administration.
- 546 (i) The executive director may appoint such persons as he 547 shall deem necessary to perform the functions of the commission; provided that chapter 31 and section 9A of chapter 30 shall not 548 549 apply to any commission employee. If an employee serving in a position which is classified under said chapter 31 or in which 550 551 an employee has tenure by reason of said section 9A of chapter 30 shall be appointed to a position within this office which is 552 553 not subject to the provisions of said chapter 31, the employee shall, upon termination of his service in such position, be 554 restored to the position which he held immediately prior to such 555 556 appointment; provided, however, that his service in such 557 position shall be determined by the civil service commission in 558 accordance with the standards applied by said commission in administering said chapter 31. Such restoration shall be made 559 without impairment of his civil service status or tenure under 560 561 said section 9A of chapter 30 and without loss of seniority, retirement or other rights to which uninterrupted service in 562 such prior position would have entitled him. During the period 563 of such appointment, each person so appointed from a position in 564 565 the classified civil service shall be eligible to take any competitive promotional examination for which he would otherwise 566

- have been eligible. The executive director shall consider

 current employees of the state racing commission as eligible for

 employment with the commission and shall transfer said employees

 into the commission if qualified under this chapter.
- 571 The commission may require a prospective employee to: (i) 572 submit an application and a personal disclosure on a form prescribed by the commission which shall include a complete 573 criminal history, including convictions and current charges for 574 all felonies and misdemeanors; (ii) undergo testing which 575 576 detects the presence of illegal substances in the body; or (iii) provide fingerprints and a photograph consistent with standards 577 adopted by the state police. The commission shall verify the 578 579 identification, employment and education of each prospective 580 employee, including: (i) legal name, including any alias; (ii) all secondary and post secondary educational institutions 581 attended regardless of graduation status; (iii) place of 582 residence; and (iv) employment history. 583
- The commission shall not hire a prospective employee if the prospective employee has: (i) been convicted of a felony or a misdemeanor that, in the discretion of the commission, bears a close relationship to the duties and responsibilities of the position for which employment is sought; (ii) been dismissed from prior employment for gross misconduct or incompetence; or

- (iii) intentionally made a false statement concerning a material fact in connection with the application to the commission. If an employee of the commission is charged with a felony or misdemeanor while employed by the commission, the commission may suspend the employee or terminate employment with the commission.
- 596 (j) The provisions of chapters 268A and 268B shall apply to all commissioners and employees of the commission; provided, 597 598 however, that the commission shall establish a code of ethics 599 for all members and employees that is more restrictive than said 600 chapter 268A or 268B. A copy of such code shall be filed with the state ethics commission. The code shall include provisions 601 602 reasonably necessary to carry out the purposes of this chapter and any other laws subject to the jurisdiction of the commission 603 604 including, but not limited to: (i) prohibiting the receipt of gifts by a commissioner and employee from any gaming licensee, 605 applicant, close associate, affiliate or other person or entity 606 subject to the jurisdiction of the commission; (ii) prohibiting 607 608 the participation by a commissioner and employee in any 609 particular matter as defined by section 1 of chapter 268A that affects the financial interest of any relative within the third 610 611 degree of consanguinity or person with whom such commissioner or 612 employee has a significant relationship as defined by such code;

- and (iii) for recusal of a commissioner in any licensing decision due to a potential conflict of interest.
- 615 (k) Immediately upon assuming office, each commissioner and
 616 employee of the commission, except for secretarial and clerical
 617 personnel, shall swear or affirm that the commissioner or
 618 employee possesses no interest in any regulated entity.
- (1) No individual shall be employed by the commission if,

 during the period commencing 3 years prior to employment, that

 individual held any direct or indirect interest in, or was

 employed by a licensee under this chapter.
- (m) No employee of the commission shall pursue any other
 business or occupation or other gainful employment outside of
 the commission without the prior written approval of the
 commission that such employment shall not interfere or be in
 conflict with the employee's duties to the commission.
- (n) No commissioner shall hold any direct or indirect interest in, or be employed by, any applicant or by any person licensed by the commission for a period of 3 years after the termination of employment with the commission.
- No employee of the commission holding a major policy making position shall acquire interest in, or accept employment with,

- 634 any applicant or licensee under this chapter for a period of 2
- 635 years after the termination of employment with the commission.
- No employee of the commission in a non-major policy making
- 637 position shall acquire interest in, or accept employment with,
- 638 any applicant or licensee under this chapter for a period of 1
- 639 year after termination of employment with the commission.
- (o) Any commission employee assigned to a gaming facility
- 641 shall be considered an essential state employee.
- (p) No commissioner or employee, other than in the performance
- 643 of his official duties, shall place a wager in any licensed
- 644 entity.
- (q) The commissioners, executive director and those employees
- 646 holding a major policy-making position shall be sworn to the
- 647 faithful performance of their official duties. Each
- 648 commissioner, executive director and those employees holding a
- 649 major policy making position shall conduct themselves in a
- 650 manner so as to render decisions that are fair and impartial and
- 651 in the public interest; avoid impropriety and the appearance of
- 652 impropriety in all matters under their jurisdiction; avoid all
- 653 prohibited communications; require staff and personnel subject
- 654 to their direction and control to observe the same standards of
- 655 fidelity and diligence; disqualify themselves from proceedings

- in which their impartiality might reasonably be questioned; and refrain from financial or business dealings which would tend to reflect adversely on impartiality.
- 659 (r) The commissioners and employees shall not own, or be in the employ of, or own any stock in, any business which holds a 660 661 license under this chapter, nor shall they have in any way directly or indirectly a pecuniary interest in, or be connected 662 663 with, any such business or in the employ or connected with any person financing any such business; provided further, that 664 665 immediate family members of commissioners and employees holding major policy making positions shall not own, or be in the employ 666 of, or own stock in, any business which holds a license under 667 668 this chapter. The commissioners and employees shall not 669 personally, or through any partner or agent, render any 670 professional service or make or perform any business contract with or for any regulated entity, except contracts made with the 671 commissioners for furnishing of services, nor shall he or she 672 673 directly or indirectly receive any commission, bonus, discount, gift or reward from any regulated entity. 674
- 675 (s) Neither the commission nor any of its officers, agents,
 676 employees, consultants or advisors shall be subject to the
 677 provisions of sections 9A, 45, 46 and 52 of chapter 30, or to
 678 chapter 31, or to chapter 200 of the acts of 1976.

- 679 (t) The Massachusetts gaming commission shall be a commission 680 for the purposes of section 3 of chapter 12.
- 681 Section 4. The commission shall have all powers necessary or
- 682 convenient to carry out and effectuate its purposes, including,
- 683 but not limited to, the power to:
- 684 (1) appoint officers and hire employees;
- 685 (2) establish, and from time to time amend, such a plan of organization as it may deem expedient pursuant to
- subsection (h) of section 3;
- 688 (3) execute all instruments necessary or convenient
 689 thereto for accomplishing the purposes of this chapter;
- 690 (4) enter into agreements or other transactions with any
 691 person, including, but not limited to, any public entity or
 692 other governmental instrumentality or authority in
 693 connection with its powers and duties under this chapter;
- 694 (5) appear on its own behalf before boards, commissions,
 695 departments or other agencies of municipal, state or
 696 federal government;
- 697 (6) apply for and accept subventions, grants, loans,
 698 advances and contributions from any source of money,
 699 property, labor or other things of value, to be held, used
 700 and applied for its purposes;

- 701 (7) provide and pay for advisory services and technical
 702 assistance as may be necessary in its judgment to carry out
 703 the purpose of this chapter and fix their compensation;
- 704 (8) prepare, publish and distribute, with or without
 705 charge, as the commission may determine, such studies,
 706 reports and bulletins and other material as the commission
 707 deems appropriate;
- 708 (9) assure that licenses shall not be issued to nor held
 709 by, nor shall there be any material involvement, directly
 710 or indirectly, with a gaming operation or the ownership
 711 thereof, by unqualified, disqualified, or unsuitable
 712 persons or persons whose operations are conducted in a
 713 manner not conforming with this chapter;
- 714 (10) require any person to apply for a license as provided

 715 in this chapter and approve or disapprove any such

 716 application or other transactions, events, and processes as

 717 provided in this chapter;
- 718 (11) require any person who has any kind of business
 719 association with a gaming licensee or applicant to be
 720 qualified for licensure under this chapter;
- 721 (12) develop criteria, in addition to those outlined in 722 this chapter, to assess which applications for gaming 723 licenses will provide the highest and best value to the 724 commonwealth;

- 725 (13) determine which applicants shall be awarded gaming
 726 licenses and other licenses in accordance with the terms of
 727 this chapter;
- gather facts and information applicable to the 728 (14)729 commission's obligation to issue, suspend or revoke 730 licenses, work permits, or registrations granted to any 731 person for: (i) violation of any provision of this chapter 732 or regulation adopted hereunder; (ii) willfully violating 733 an order of the commission directed to such person; (iii) the conviction of any criminal offense under this chapter; 734 or (iv) the commission of any violation of this chapter or 735 other offense which would disqualify such person from 736 737 holding a license, work permit or registration;
 - (15) conduct investigations into the qualifications of all applicants for employment by the commission and by any regulated entity and all applicants for licensure;

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741 (16)request and receive from the state police, the criminal history systems board, or other criminal justice 742 743 agencies, including but not limited to the United States 744 Federal Bureau of Investigation and the federal Internal 745 Revenue Service, such criminal offender record information relating to criminal and background investigations as 746 necessary for the purpose of evaluating employees of, and 747 applicants for employment by, the commission and any 748

- 749 regulated entity, and evaluating licensees and applicants 750 for licensure.
- be present through its inspectors and agents at all 751 (17)times in gaming establishments for the purposes of: (i) 752 certifying the revenue thereof, (ii) receiving complaints 753 754 from the public relating to the conduct of gaming and 755 wagering operations, (iii) examining records of revenues and procedures, inspecting and auditing all books, 756 757 documents, and records of any licensee, (iv) conducting periodic reviews of operations and facilities for the 758 purpose of regulations adopted thereunder, and (v) 759 otherwise exercising its oversight responsibilities with 760 761 respect to gaming;
- inspect and have access to all equipment and supplies 762 (18)in any licensed gaming establishment or in any premises 763 764 where gaming equipment is manufactured, sold or 765 distributed;
- seize and remove from the premises of any gaming 766 licensee and impound any equipment, supplies, documents or 767 768 records for the purpose of examination and inspection;
- 769 (20)demand access to and inspect, examine, photocopy and 770 audit all papers, books and records of any affiliate of a licensee whom the commission suspects is involved in the financing, operation or management of the licensee. The 772

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- 773 inspection, examination, photocopying and audit may take 774 place on the affiliate's premises or elsewhere as practicable, and in the presence of the affiliate or its 775 agent;
- require that the books and financial or other records 777 (21)778 or statements of any licensee be kept in a manner that the 779 commission deems proper;
- 780 (22)levy and collect assessments, fees and fines and 781 impose penalties and sanctions for the violation of this chapter and the regulations promulgated hereunder; 782
- (23)collect taxes; 783

- restrict, suspend or revoke licenses issued under this 784 (24)785 chapter;
- conduct adjudicatory proceedings and promulgate 786 (25)787 regulations in accordance with the provisions of chapter 788 30A;
- 789 (26)refer cases for criminal prosecution to the 790 appropriate federal, state or local authorities;
- (27)791 issue subpoenas and compel the attendance of witnesses 792 at any place within the commonwealth, administer oaths and 793 require testimony under oath before the commission in the 794 course of any investigation or hearing conducted under this chapter; and 795

- 796 (28) maintain an official Internet website for the commission;
- 798 (29)
- 799 (30) adopt, amend, or repeal regulations for the

 800 administration and enforcement of this chapter. Act as

 801 trustees for any gaming related trust funds.

- 803 Section 5. The commission shall promulgate regulations for the
- 804 implementation, administration and enforcement of this chapter
- 805 including without limitation regulations that:
- 806 (1) prescribe the method and form of application which any
- 807 applicant for licensure shall follow and complete before
- 808 consideration of an application by the commission;
- 809 (2) prescribe the information to be furnished by any applicant
- 810 or licensee concerning his antecedents, habits, character,
- 811 associates, criminal record, business activities and financial
- 812 affairs, past or present;
- 813 (3) prescribe the information to be furnished by a gaming
- 814 licensee relating to his gaming employees;
- 815 (4) require fingerprinting of an applicant for a gaming
- 816 license, a gaming licensee or employee of a gaming licensee or
- 817 other methods of identification;

- 818 (5) prescribe the manner and method of collection and payment
- 819 of fees and issuance of licenses;
- 820 (6) prescribe grounds and procedures for the revocation or
- 821 suspension of licenses;
- 822 (7) require quarterly financial reports and an annual audit
- 823 prepared by a certified public accountant attesting to the
- 824 financial condition of a gaming licensee and disclosing whether
- 825 the accounts, records and control procedures examined are
- 826 maintained by the gaming licensee as required by this chapter
- 827 and the regulations promulgated thereunder;
- 828 (8) prescribe the minimum procedures for effective control
- 829 over the internal fiscal affairs of a gaming licensee, including
- 830 provisions for the safeguarding of assets and revenues, the
- 831 recording of cash and evidence of indebtedness and the
- 832 maintenance of reliable records, accounts and reports of
- 833 transactions, operations and events, including reports by the
- 834 commission;
- 835 (9) provide for a minimum uniform standard of accounting
- 836 procedures;
- 837 (10) establish licensure and work permits for employees
- 838 working at the gaming establishment and minimum training
- 839 requirements; provided further that the commission may establish
- 840 certification procedures for any training schools in the

- 841 commonwealth as well as the minimum requirements for reciprocal
- 842 licensing for out of out-of-state gaming employees; and
- 843 (11) require that all gaming establishment employees be
- 844 properly trained in their respective professions.
 - (12) require the posting of payback statistics of slot machines played in a gaming facility; and
- 845 (13) require that all gaming establishments have security
- 846 patrols outside the gaming establishments who conduct regular
- 847 checks of parking areas for minors left in motor vehicles and
- 848 shall immediately report any such finding to security personnel
- 849 at the gaming establishment.
- 850 The commission may, pursuant to section 2 of chapter 30A,
- 851 promulgate, amend, or repeal any regulation promulgated under
- 852 this chapter as an emergency regulation if such regulation is
- 853 necessary to protect the interests of the commonwealth in
- 854 regulating a gaming establishment.
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- 856 Section 6. The commission shall administer and enforce chapter
- 857 128A and 128C and any other general or special law related to
- 858 pari-mutuel wagering or simulcasting. The commission shall serve
- 859 as a host racing commission and an off-track betting commission
- 860 for purposes of 15 U.S.C.A.30001, et seq.
- 861 Section 7. (a) In addition to any other tax or fee imposed by
- 862 this chapter, there shall be imposed an annual license fee of

- 863 \$600 for each machine approved by the commission for use by a gaming licensee at a gaming establishment; provided, however, 864 that, no sooner than 5 years after award of original license the 865 commission may annually adjust the fee for inflation. The fee 866 867 shall be imposed as of July 1 of each year for all approved slot machines on that date and shall be assessed on a pro rata basis 868 for any slot machine approved for use thereafter during the 869 870 year.
- (b) The commission shall, by regulation, establish fees for
 any investigation into a violation of this chapter or regulation
 promulgated thereunder by a gaming licensee to be paid by the
 licensee, including, but not limited to, billable hours by
 commission staff involved in the investigation and the costs of
 services, equipment or other expenses that are incurred by the
 commission during the investigation.
- (c) Any remaining costs of the commission necessary to
 maintain regulatory control over gaming establishments that are
 not covered by: (i) the fees set forth in subsections (a) and
 (b), (ii) any other fees assessed pursuant to this chapter or
 (ii) any other designated source of funding shall be assessed
 annually on gaming licensees under this chapter in proportion to
 the number of gaming positions at each gaming facility. Each

- licensee shall pay the amount assessed against it within 30 days after the date of the notice of assessment from the commission.
- (d) If the fees collected in subsections (a) and (b) exceed the cost required to maintain regulatory control, the surplus funds shall be credited in proportional shares against each gaming licensee's next assessment.
- (e) In addition to the fees collected under this section and 891 892 any additional costs of the commission, the commission shall assess an annual fee of not less than \$5,000,000 in proportional 893 894 shares against each gaming licensee in proportion to the number of gaming positions at each gaming facility for the costs of 895 896 service and public health programs dedicated to addressing 897 problems associated with compulsive gambling. Such assessed fees shall be deposited into the Public Health Trust Fund established 898 899 pursuant to section 9.
- 900 (f) All fees and assessments collected under this section,
 901 except those collected pursuant to subsection (e), shall be
 902 deposited into the Gaming Control Fund established pursuant to
 903 section 8.
- 904 **Section 8.** (a) There shall be established and set up on the 905 books of the commonwealth a separate fund to be known as the 906 Massachusetts Gaming Control Fund, hereinafter in this section

referred to as the fund. The commission shall be the trustee of 907 the fund expend monies to finance operational activities of the 908 909 commission. The fund shall be credited any appropriations, bond 910 proceeds or other monies authorized by the general court and 911 specifically designated to be credited thereto, the proceeds of 912 the assessments levied pursuant to section 7, application fees 913 for licenses issued under this chapter and such additional funds 914 as are subject to the direction and control of the commission. 915 All available monies in the fund that are unexpended at the end 916 of each fiscal year shall not revert to the General Fund and 917 shall be available for expenditure in the subsequent fiscal year. Any funds unexpended in any fiscal year for the purposes 918 919 of which such assessments were made shall be credited against 920 the assessment to be made in the following fiscal year and the assessment in the following fiscal year shall be reduced by any 921 922 such unexpended amount. The commission shall record all 923 expenditures made by subsidiary on the Massachusetts management 924 and accounting reporting system, so-called according to 925 regulations established by the state comptroller.

926 (b) The commission shall, for the purposes of compliance with 927 state finance law, operate as a state agency as defined in 928 section 1 of chapter 29 and shall be subject to the provisions 929 applicable to agencies under the control of the governor

including, but not limited to, chapter 7A, chapter 7, chapter 10 930 931 and chapter 29; provided, however, that the comptroller may identify any additional instructions or actions necessary for 932 933 the commission to manage fiscal operations in the state 934 accounting system and meet statewide and other governmental 935 accounting and audit standards. Unless otherwise exempted by law or the applicable central service agency, the commission shall 936 937 participate in any other available commonwealth central services 938 including, but not limited, to the state payroll system pursuant 939 to section 31 of chapter 29, and may purchase other goods and 940 services provided by state agencies in accordance with comptroller provisions. The comptroller may chargeback the 941 942 commission for the transition and ongoing costs for 943 participation in the state accounting and payroll systems and may retain and expend such costs without further appropriation 944 for the purposes of this section. The commission shall be 945 946 subject to section 5D of chapter 29 and subsection (f) of section 6B of chapter 29. 947

The commission shall annually submit a finance plan to the secretary of administration and finance, the chairs of the house and senate committees on ways and means and the chairs of the joint committee on economic development and emerging technologies.

953 Section 9. There is hereby established and placed on the books 954 of the commonwealth a separate fund to be known as the Public Health Trust Fund. The public health trust fund shall consist of 955 fees assessed pursuant to section 7 and all other monies 956 957 credited or transferred to said fund from any other source 958 pursuant to law. The secretary of health and human services shall be the trustee of the public health trust fund and shall 959 960 expend monies in the fund, without further appropriation, to 961 assist social service and public health programs dedicated to 962 addressing problems associated with compulsive gambling, 963 including, but not limited to, gambling prevention and addiction 964 services, educational campaigns to mitigate the potential 965 addictive nature of gambling and any studies and evaluations necessary to ensure the proper and most effective strategies. 966

- 967 **Section 10.** (a) The commission shall issue a request for applications for gaming licenses which shall include:
- 969 (i) the time and date for receipt of responses to the
 970 request for applications, the manner they are to be received and
 971 the address of the office to which the applications are to be
 972 delivered;
- 973 (ii) the form of the application and the method for 974 submission;

- 975 (iii) a general description of the anticipated schedule for 976 processing the application;
- 977 (iv) the contact information of commission employees 978 responsible for handling applicant questions; and
- (v) any other information that the commission determines.
- 980 (b) Any request for applicants in subsection (a) shall be
 981 advertised in a newspaper of general circulation in the
 982 commonwealth and on the official internet website of the
 983 commission.
- (c) The commission shall establish deadlines for the receipt of all applications for a gaming license. Applications received after the deadline shall not be eligible for review by the commission. Applicants who are eligible for a category 2 or category 3 license who choose to apply for a category 1 license shall submit applications for both gaming licenses by the deadline set by the commission.
- 991 **Section 11**. (a) All applicants for a gaming license, and any
 992 person required by the commission to be qualified for licensure,
 993 shall establish their individual qualifications for licensure to
 994 the commission by clear and convincing evidence.
- 995 (b) All applicants, licensees, registrants and any other 996 person who shall be qualified pursuant to this chapter shall

- 997 have the continuing duty to provide any assistance or information required by the commission and to cooperate in any 998 999 inquiry or investigation conducted by the commission. Refusal 1000 to answer or produce information, evidence or testimony by an 1001 applicant, licensee, registrant or person required to be 1002 qualified under this chapter may result in denial of the 1003 application or suspension or revocation of license or 1004 registration by the commission.
- 1005 (c) No applicant, licensee, registrant or person required to
 1006 be qualified under this chapter shall willfully withhold
 1007 information from, or knowingly give false or misleading
 1008 information to, the commission.
- 1009 If the commission determines that an applicant or a close 1010 associate of an applicant, has willfully provided false or 1011 misleading information, such applicant shall no longer be 1012 eligible to receive a license under this chapter.
- Any licensee or other person required to be qualified for licensure under this chapter who willfully provides false or misleading information shall have their license conditioned, suspended or revoked by the commission.
- 1017 **Section 12.** (a) The commission shall have the power to require 1018 anyone with an interest in the gaming establishment, an interest

- in the business of the gaming licensee or who is a close

 1020 associate of a gaming licensee to be qualified for licensure

 1021 under this chapter pursuant to the criteria set forth in

 1022 sections 14 and 19.
- 1023 (b) For every business which applies for a gaming license, 1024 the commission shall determine whether each officer and director 1025 of a corporation, other than a publicly traded corporation, 1026 general partner and limited partner of a limited partnership, 1027 and member, transferee of a member's interest in a limited-1028 liability company, director and manager of a limited-liability 1029 company which holds or applies for a gaming license meets the standards for qualification of licensure pursuant to sections 14 1030 1031 and 19, as well as, in the judgment of the commission, any or 1032 all of a business's individual stockholders, lenders, holders of 1033 evidence of indebtedness, underwriters, key executives, agents 1034 or employees.
- 1035 (c) Any person owning more than 5 per cent of the common stock
 1036 of the applicant company or a holding, intermediary or
 1037 subsidiary of an applicant company shall be required to file for
 1038 licensure. The commission may waive the licensing requirements
 1039 for institutional investors holding up to 15 per cent of the
 1040 stock of the applicant company or holding, intermediary or
 1041 subsidiary company of the applicant company upon a showing by

1042 the person seeking the waiver that the applicant purchased the 1043 securities for investment purposes only and does not have any 1044 intention to influence or affect the affairs or operations of 1045 the applicant company or a holding, intermediary or subsidiary 1046 of the applicant company. Any institutional investor granted a 1047 waiver which subsequently determines to influence or affect the 1048 affairs or operations of the applicant company or a holding, 1049 intermediary or subsidiary of the applicant company shall 1050 provide not less than 30 days notice to the commission of such 1051 intent and shall file an application and be subject to the 1052 licensing requirements of this chapter before taking any action that may influence or affect the affairs of the applicant 1053 1054 company or a holding, intermediary or subsidiary of the 1055 applicant company. Any company holding over 15 per cent of the applicant company, or a holding, intermediary or subsidiary of 1056 1057 an applicant company shall be deemed to be a qualifier and shall 1058 file an application form with the commission and be subject to 1059 the licensing requirements of this chapter.

1060 (d) A person who is required to be qualified for licensure by
1061 this section as a general or limited partner shall not serve in
1062 that position until he secures the required approval of the
1063 commission.

- (e) The commission shall require any person involved in the financing of a gaming facility to be qualified for licensure pursuant to sections 14 and 19 and may allow such person to seek a waiver pursuant to the standards in subsection (c).
- (f) A person required to be qualified for licensure shall apply for qualification within 30 days after taking a position with the business. A person who is required to be qualified for licensure pursuant to a decision of the commission shall apply for qualification within 30 days after said decision.
- (g) If a corporation or other form of business organization applying for a gaming license is, or if a corporation or other form of business organization holding a gaming license is to become, a subsidiary, each holding company, intermediary company, and other entity shall be required to qualify for licensure.
- (h) The commission shall have the authority to require the licensing of any company or individual that can presently or was able to exercise control or provide direction to any applicant or licensee company or a holding, intermediary or subsidiary of an applicant or licensee company.
- 1084 **Section 13.** The commission shall deny an application for a 1085 gaming license, or any license or registration issued under this

1086 chapter, if the applicant: (i) has been convicted of a felony or 1087 other convictions involving embezzlement, theft, fraud or perjury; provided, however that for convictions which occurred 1088 1089 before the 10-year period immediately preceding application for 1090 licensure, an applicant may demonstrate, and the commission 1091 shall consider, their rehabilitation and why such conviction 1092 should not be an automatic disqualification under this section; 1093 (ii) submitted an application for a license under this chapter 1094 that contains false or misleading information; (iii) committed 1095 prior acts which have not been prosecuted or convicted but form 1096 a pattern of misconduct that make the applicant unsuitable for a license under this chapter; or (iv) has affiliates or close 1097 1098 associates that would not qualify under the provisions of this 1099 chapter or whose relationship with the applicant could pose an injurious threat to the interests of the commonwealth in 1100 awarding a gaming license to the applicant. 1101

- 1102 **Section 14.** No applicant shall be eligible to receive a gaming license unless the applicant meets the following criteria and clearly states as part of an application that the applicant:
- (1) agrees to be a state lottery reseller for the purpose of lottery, multi-jurisdictional lottery and keno games, and to demonstrate that state lottery and keno games are readily accessible to its guests;

- 1109 (2) has suitable capital to finance its operations and the 1110 proposed capital investment; provided, however, that such investment shall not include the purchase or lease price of the 1111 1112 land where the gaming establishment will be located or any 1113 infrastructure designed to support the site, including, but not 1114 limited to, drainage, utility support, roadways, interchanges, 1115 fill and soil or groundwater or surface water contamination 1116 issues whether or not the applicant is an eligible owner or
- 1118 (3) will have ownership of the land where the gaming
 1119 establishment will be located within 60 days after a license has
 1120 been awarded;

operator under chapter 206 of the acts of 1998;

- (4) shall demonstrate that it is able to pay and shall commit to paying the gaming licensing fee;
- 1123 (5) shall demonstrate to the commission how the applicant
 1124 proposes to address lottery mitigation, compulsive gambling
 1125 problems, workforce development and community development and
 1126 all host community impact and mitigation issues.
- 1127 (6) shall identify the infrastructure costs of the host and
 1128 surrounding communities incurred in direct relation to the
 1129 construction and operation of a gaming establishment and shall
 1130 commit to a community mitigation plan for those communities;

- 1131 (7) shall provide to the commission a signed agreement between
 1132 the host community and the applicant setting forth the
 1133 conditions to have a gaming establishment located within the
 1134 host community; provided that the agreement shall include a
 1135 community impact fee for the host community and all stipulations
 1136 of responsibilities between the host community and the
 1137 applicant; and
- 1138 (8) shall comply with state and local building codes.
- 1139 Section 15. (a) In addition to the requirements set forth in section 14, no business shall be eliqible to apply for a gaming 1140 1141 license unless it: (i) is organized under the laws of the 1142 commonwealth, although such business organization may be a 1143 wholly or partially owned subsidiary of a foreign business; (ii) 1144 maintains an office in the gaming establishment; (iii) maintains 1145 a ledger in the gaming establishment of the business 1146 organization reflecting the current ownership of the business 1147 organization, and in the case of a corporation, of every class 1148 of security issued by the corporation; (iv) maintains all 1149 operating accounts required by the commission in a bank 1150 chartered in the commonwealth or in a bank with a full service 1151 branch present in the commonwealth; (v) includes among the purposes stated in its official filings with the state secretary 1152 1153 the conduct of gaming; (vi) in the case of a non-publicly traded

1154 corporation, files with the commission such adopted corporate 1155 charter provisions as may be necessary to establish the right of prior approval by the commission with regard to transfers of 1156 1157 securities, shares, and other interests in the applicant 1158 corporation; (vii) in the case of a publicly traded corporation, 1159 provides in its corporate charter that any securities of such 1160 corporation are held subject to the condition that if a holder 1161 thereof is found to be disqualified by the authority pursuant to 1162 the provisions of this chapter, such holder shall dispose of his 1163 interest in the corporation; provided, however, that nothing herein shall be deemed to require that any security of such 1164 1165 corporation bear any legend to this effect; and (viii) in the 1166 case of a non-publicly traded corporation, establishes that 1167 appropriate charter provisions create the absolute right of such non-publicly traded corporations and companies to repurchase at 1168 1169 the market price or the purchase price, whichever is the lesser, 1170 any security, share or other interest in the corporation in the 1171 event that the commission disapproves a transfer in accordance 1172 with the provisions of this chapter.

1173 (b) Any publicly traded holding, intermediary, or subsidiary
1174 of the corporation, whether the corporation is publicly traded
1175 or not, shall contain in its corporate charter the same

- 1176 provisions required under subsection (a) for a publicly traded 1177 corporation to be eligible to apply for a gaming license.
- (c) Any non-publicly traded holding, intermediary or

 subsidiary of the corporation, whether the corporation is

 publicly traded or not, shall establish that its charter

 provisions are the same as those required under subsection (a)

 for a non-publicly traded corporation to be eligible to apply

 for a gaming license.
- Section 16. (a) No person shall be eligible to receive a

 1185 category 1 license without a certified and binding vote in favor

 1186 of such license on a ballot question at an election in the host

 1187 community where the category 1 facility will be located;

 1188 provided further that the host community shall be reimbursed for

 1189 its expenses related to the election by the applicant for a

 1190 category 1 license.
- 1191 An applicant for a category 1 license shall have certification
 1192 of ballot approval by the host community within 3 months of
 1193 submitting an application for a category 1 license to the
 1194 commission; provided, however, that the applicant shall include
 1195 with the application a certified letter from the clerk of the
 1196 host community of a date certain for the election within the 3
 1197 month period.

- 1198 (b) No person shall be eliqible to apply for a category 2 or 1199 category 3 license without a binding vote in the host community 1200 where the gaming establishment will be located by a majority of members of the town council, or in a city having a Plan D or 1201 1202 Plan E charter, the city manager and the city council and in any 1203 other city the mayor and city council and in towns a majority 1204 vote of those present and voting at a town meeting and approval 1205 by the board of selectmen; provided further that an applicant 1206 for a category 2 or category 3 license who has received such a 1207 vote shall be required to obtain a vote on a ballot question pursuant to subsection (a) if said applicant is applying for a 1208 1209 category 1 license.
- (c) The governing body of a host community which has adopted 1210 1211 the provisions of chapter 43D shall file a proposal with the 1212 interagency permitting board to designate the site proposed for a category 1 facility as priority development site. 1213 1214 community which has not adopted the provisions of chapter 43D, the planning board shall designate a local permitting ombudsman, 1215 1216 who shall be a planning board member or a member of the planning 1217 board's professional staff, to help coordinate and expedite 1218 local permitting of the category 1 facility. In a community 1219 where no professional planning staff exists, the local 1220 permitting ombudsman shall be a panel consisting of 1

- 1221 representative from the planning board, 1 member from the zoning 1222 board of appeals, 1 member from the conservation commission, 1 member from the police department, 1 member from the fire 1223 1224 department and 1 member from the department of public works to 1225 coordinate and expedite local permitting of the category 1 1226 facility. In either case, the ombudsman shall not assume the permitting authority of the individual boards, commissions, or 1227 1228 departments referred to herein.
- Section 17. (a) The commission shall prescribe the form of the application for gaming licenses which shall require, but not be limited to, the following:
- 1232 (i) the name of the applicant;
- (ii) the mailing address and, if a corporation, the name of
 the state under the laws of which it is incorporated, the
 location of its principal place of business and the names and
 addresses of its directors and stockholders;
- (iii) the identity of every person having a direct or

 1238 indirect interest in the business, and the nature of such

 1239 interest; provided further, that if the disclosed entity is a

 1240 trust, the application shall disclose the names and addresses of

 1241 all beneficiaries; provided further, that if a partnership, the

 1242 names and addresses of all partners, both general and limited;

- and provided further, that if a limited liability company, the names and addresses of all members;
- (iv) an independent audit report of all financial

 1246 activities and interests including, but not limited to, the

 1247 disclosure of all contributions, donations, loans or any other

 1248 financial transactions to or from any gaming entity or operator

 1249 in the past 5 years;
- (v) clear and convincing evidence of financial stability

 1251 including, but not limited to, bank references, business and

 1252 personal income and disbursement schedules, tax returns and

 1253 other reports filed by government agencies, and business and

 1254 personal accounting check records and ledgers;
- (vi) information and documentation to demonstrate that the applicant has sufficient business ability and experience as to establish the likelihood of creation and maintenance of a successful gaming establishment;
- (vii) a full description the proposed internal controls and security systems for the proposed gaming establishment and any related facilities;
- (viii) whether the applicant is partnering with a federally recognized native American tribe located in the commonwealth for the purposes of the proposed gaming establishment;

- (ix) a statement that the applicant will comply, in case such a gaming license is issued, with all applicable laws and with all applicable rules and regulations prescribed by the commission or any other relevant entity;
- 1269 (x) proof of approval by the host municipality pursuant to 1270 section 16;
- 1271 (xi) acknowledgement that the commission has authorization
 1272 to conduct warrantless searches of the gaming establishment;
- 1273 (xii) an agreement that the applicant shall mitigate the 1274 potential negative public health consequences associated with 1275 gambling and the operation of a gaming establishment including: 1276 (1) maintaining a smoke-free environment within the gaming 1277 facility pursuant to the provisions of section 22 of chapter 1278 270; (2) providing complimentary on-site space for an independent substance abuse and mental health counseling service 1279 1280 to be selected by the commission; (3) prominently displaying 1281 information on the signs of problem gambling and how to access 1282 assistance; (4) describing a process for individuals to exclude 1283 their names and contact information from the licensee's database 1284 or any other list held by the licensee for use in marketing or 1285 promotional communications; and (5) instituting other public

health strategies as determined by the commission;

- (xiii) the designs for the proposed gaming establishment,

 1288 including the names and addresses of the architects, engineers

 1289 and designers, and a timeline of construction that includes

 1290 detailed stages of construction for the gaming facility,

 1291 nongaming structures, and racecourse, where applicable;
- 1292 (xiv) a description of the ancillary entertainment services
 1293 and amenities to be provided at the proposed gaming
 1294 establishment;
- 1295 (xv) the number of employees to be employed at the proposed
 1296 gaming establishment, including detailed information on the pay
 1297 rate and benefits for employees;
- 1298 (xvi) completed studies and reports as required by the 1299 commission, including reports on the economic benefits of the proposed gaming establishment, the environmental, traffic and 1300 local infrastructure impacts, the impact of the proposed gaming 1301 1302 establishment to the local and regional economy, the cost to the 1303 municipality and the commonwealth for the proposed gaming 1304 establishment to be at its proposed location, and the total 1305 amount of municipal and state tax revenue to be generated by the 1306 applicant; including ancillary revenues generated by employees 1307 and vendors;

- 1308 (b) In addition to the information included in subsection 1309 (a), an applicant for a category 1 license shall include the 1310 following information:
- 1311 (i) the location of the proposed category 1 establishment, 1312 which shall include the address, maps, book and page numbers 1313 from the appropriate registry of deeds, assessed value of the land at the time of application, and ownership interests over 1314 1315 the past 20 years including all interests, options, agreements 1316 in property, and demographic, geographic, and environmental 1317 information, and any other information requested by the 1318 authority;
- 1319 (ii) the types of games and gaming to be conducted at the
 1320 resort casino, number of tables and slot machines that are
 1321 proposed to be employed at the casino, and the specific location
 1322 of gaming at the casino site;
- (iii) the number of hotels and rooms and other amenities
 located at the proposed category 1 establishment as well as how
 they measure in quality to other area hotels and amenities;
- 1326 (iv) whether the applicant's category 1 establishment is
 1327 part of a regional or local economic plan; and
- 1328 (v) whether the applicant will be using publicly owned land
 1329 for the category 1 establishment.

1330 (c) No application for a gaming license shall be considered by
1331 the commission unless accompanied by a nonrefundable application
1332 fee of \$250,000, to defray the costs associated with the
1333 processing of the application and investigation of the
1334 applicant. If the costs of the investigation exceed the initial
1335 application fee, the applicant shall pay the additional amount
1336 to the commission within 30 days or the application shall be

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rejected.

1338 (d) Applications for licenses shall be public records for the 1339 purposes of section 10 of chapter 66; provided, however, that 1340 information required by the commission that pertains to: (i) confidential finances, earnings, revenue or trade secrets of any 1341 1342 applicant; (ii) an applicant's criminal record or background 1343 information; (iii) the suitability of an applicant for a 1344 particular endeavor and (iv) information personal in nature 1345 submitted by an applicant pursuant to this section shall be deemed confidential, are not public records and shall not be 1346 1347 disclosed. Personal information shall include any information 1348 concerning: (i) a minor child of an applicant; (ii) the social 1349 security number of an applicant or the spouse of an applicant; (iii) the home telephone number or address of an applicant or 1350 1351 the spouse or children of an applicant; (iv) the birth 1352 certificate of the applicant or information relating to the date

- 1353 or place of birth of an applicant's spouse; (v) the driver's 1354 license number of an applicant or an applicant's spouse; (vi) the name or address of a previous spouse of the applicant; (vii) 1355 1356 the personal financial information and records of an applicant 1357 or the spouse or minor child of an applicant, including tax 1358 returns and any and all records of criminal proceedings; (viii) any information concerning a victim of domestic violence, sexual 1359 1360 assault or stalking; (ix) the personal electronic mail address 1361 of an applicant or spouse or family member of the applicant; (x) 1362 and any other information deemed necessary by the commission to 1363 protect the privacy of an applicant or the applicant's family. 1364 Any information concerning an applicant collected by the 1365 commission may be released by the commission to an authorized
- Section 18. (a) Upon receipt of an application for a gaming
 license, the commission shall commence an investigation into the
 suitability of an applicant. In evaluating the suitability of
 an applicant, the commission shall consider the overall
 reputation of the applicant including, without limitation:

agent of the state or federal government.

- 1372 (i) the integrity, honesty, good character and reputation of 1373 the applicant;
- 1374 (ii) the financial stability, integrity, and background of the applicant;

- 1376 (iii) the business practices and the business ability of an applicant to establish and maintain a successful gaming establishment;
- 1379 (iv) whether the applicant has a history of compliance with 1380 gaming licensing requirements in other jurisdictions;
- 1381 (v) whether the applicant, at the time of application, is a defendant in litigation involving its business practices;
- 1383 (vi) the suitability of all parties in interest to the gaming
 1384 license, including affiliates, close associates and the
 1385 financial resources of the applicant; and
- 1386 (vii) whether the applicant is disqualified from receiving a 1387 license pursuant to section 13; provided, however, that in 1388 considering the rehabilitation of an applicant for a gaming 1389 license, the commission shall not automatically disqualify any applicant if the applicant affirmatively demonstrates, by clear 1390 and convincing evidence, that the applicant has financial 1391 1392 responsibility, character, reputation, integrity and general 1393 fitness as such to warrant belief by the commission that the applicant will act honestly, fairly, soundly and efficiently as 1394 1395 a gaming licensee.
- 1396 (b) If the commission determines during its investigation that
 1397 an applicant has failed to: (i) establish his integrity or the

- 1398 integrity of any affiliate, close associate, financial source or 1399 any person required to be qualified by the commission; (ii) 1400 demonstrate responsible business practices in any jurisdiction; 1401 or (iii) overcome any other reason, as determined by the 1402 commission, as to why it would be injurious to the interests of 1403 the commonwealth in awarding said applicant a gaming license, 1404 the commission shall cease any further review and deny the 1405 application pursuant to the procedures in subsection (f).
- 1406 (c) If the commission has determined an applicant is suitable 1407 to receive a gaming license, the commission shall commence a 1408 review of the applicant's entire application. After a review of the entire application and any independent evaluations, the 1409 1410 commission shall conduct a public hearing on the application pursuant to section 11 ½ of chapter 30A. An applicant for a 1411 1412 gaming license shall be given at least 30 days notice of the public hearing. 1413
- (d) The public hearing shall provide the commission the opportunity to address questions and concerns relative to the proposal of a gaming applicant to build a gaming establishment including the breadth and quality of the gaming facility and amenities, the integration of the facility into the surrounding community and the extent of required mitigation plans. During the hearing, the commission may take the opportunity to read

- into the record any letters of support, opposition or concern from members of the communities in the vicinity of the proposed qaming establishment.
- 1424 (e) Within 90 days of the conclusion of the public hearing, 1425 the commission shall take action on the application. The commission, by majority vote of all commissioners, may: (i) deny 1426 1427 the application; (ii) extend the period for issuing a decision 1428 in order to obtain any additional information necessary for a 1429 complete evaluation of the application; provided, however, that 1430 the extension shall be 30 days or less; or (iii) grant the application for a gaming license. 1431
- (f) Upon denial of an application, the commission shall prepare and file its order and, if requested by the applicant, shall further prepare and file a statement of the reasons for the denial, including specific findings of fact.
- 1436 (g) The issuance of a license is discretionary. Applicants
 1437 have no legal right or privilege to a gaming license and are not
 1438 entitled to any further review if denied.
- 1439 Section 19. In determining whether an applicant should receive a
 1440 gaming license, the commission shall [A] evaluate and issue a
 1441 statement of findings of how each applicant proposes to advance
 1442 the following objectives: (1) protecting the lottery from any

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     adverse impacts due to expanded gaming, including, but not
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     limited to, developing cross-marketing strategies with the
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     lottery and increasing ticket sales to out-of-state residents;
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     (2) promoting local businesses in host and surrounding
1447
     communities, including developing cross-marketing strategies
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     with local restaurants, hotels, retail outlets and performing
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     arts organizations; (3) implementing a workforce development
1450
     plan to utilize the existing labor force in the commonwealth,
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     including the estimated number of construction jobs a proposed
1452
     gaming establishment will generate, the development of workforce
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     training programs that serve the unemployed, and methods for
     accessing employment at the gaming establishment; (4) building a
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1455
     gaming establishment of high caliber with a variety of quality
     amenities to be included as part of the gaming establishment and
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     operated in partnership with any local hotels, dining, retail
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     and entertainment facilities so that patrons experience the
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     diversified regional tourism industry; (5) taking additional
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     measures to address problem gambling, including, but not limited
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     to, training of gaming employee to identify patrons exhibiting
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     problems with gambling and prevention programs targeted toward
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     vulnerable populations; (6) providing a market analysis
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     detailing the benefits of the site location of the gaming
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     establishment and the estimated recapture rate of gaming-
     related spending by residents travelling to out-of-state gaming
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     establishments; (7) utilizing sustainable development
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     principles, including, but not limited to: (i) being certified
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     or capable of being certified as gold or higher pursuant to the
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     U.S. Green Building Council Neighborhood Development Rating
1471
     System, the green building rating system established by the
1472
     Leadership in Environmental and Energy Design, gold or higher
1473
     pursuant to the National Green Building Standard, a Three Globe
1474
     rating or higher pursuant to the Green Globes rating system, or
1475
     an alternative rating system approved by the executive office of
1476
     energy and environmental affairs; (ii) meeting United States
1477
     Environmental Protection Agency efficiency standards for the
1478
     electrical equipment and appliances used by the resort casino;
1479
     and (iii) procuring 10 per cent of its annual electricity
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     consumption from renewable sources identified by the division of
     energy resources pursuant to section 11F of chapter 25A; (8)
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1482
     establishing, funding, and maintaining human resource hiring and
1483
     training practices that promote the development of a skilled and
1484
     diverse workforce and access to promotion opportunities through
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     a workforce training program that: (i) establishes transparent
1486
     career paths with measurable criteria within the gaming
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     establishment that lead to increased responsibility and higher
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     pay grades that are designed to allow employees to pursue career
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     advancement and promotion; (ii) provides employee access to
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     additional resources, such as tuition reimbursement or stipend
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- 1491 policies, to enable employees to acquire the education or job 1492 training needed to advance career paths based on increased 1493 responsibility and pay grades; and (iii) establishes an on-site 1494 child day care program; and (9) contracting with local business 1495 owners for the provision of services and goods to the gaming 1496 establishment, including developing plans designed to assist 1497 businesses in the commonwealth in identifying the needs for 1498 goods and services to the establishment; (10) purchasing, 1499 whenever possible, domestically manufactured slot machines for 1500 installation in the gaming establishment.
- 1501 Section 20. (a) The commission may issue 2 category 1 licenses; provided, however, that the category 1 licenses shall only be 1502 1503 issued to applicants who are qualified under the criteria set 1504 forth in this chapter as determined by the commission. In 1505 evaluating the location of the category 1 facilities, the commission shall take into consideration their proximity to each 1506 other and how that may impact the policy goals established 1507 1508 pursuant to section 1.
- (b) No other gaming license, or authorization to increase the gaming positions in a category 2 or category 3 license, shall be issued by the commonwealth for a period of 15 years; provided, however, that such exclusivity shall not include the interests

- 1513 of the commonwealth in compacting with any federally recognized Native American tribe for gaming rights in the commonwealth. 1514
- 1515 (c) No category 1 licensee shall transfer a license or any 1516 direct or indirect interest in the license or licensed premises 1517 without the majority approval of the commission. Any person 1518 seeking to acquire a license through a transfer shall satisfy the requirement for licensure pursuant to this chapter. The 1519 1520 commission shall reject any license transfer or transfer of 1521 interest to an unsuitable person and may reject a proposed 1522 transfer that, in the opinion of the commission, would be disadvantageous to the interests of the commonwealth in the 1523 1524 gaming establishment.
- (d) The commission may issue 2 category 2 licenses; provided, 1526 however, that the commission shall issue 1 category 2 license to a qualified harness horse racing facility and 1 category 2 1527 1528 license to a qualified thoroughbred horse racing facility. A 1529 category 2 license issued shall be contingent upon the 1530 licensee's completion of the annual live racing season pursuant 1531 to chapter 128A. An applicant who is eligible for a category 2 1532 license pursuant to this section may apply for a category 1 1533 license; provided, however, that upon receipt of a category1 license said applicant shall continue to conduct live racing and 1534

abide by all the live racing terms pursuant to section 23 and

1525

- shall continue to pay the applicable live racing tax required of category 2 licensees.
- 1538 (e) The commission may issue 2 category 3 licenses; provided, 1539 however, that the commission shall issue each category 3 license 1540 to a qualified greyhound racing facility. Any category 3 license 1541 issued shall be contingent upon the licensee's simulcasting of live thoroughbred, harness or greyhound races pursuant to 1542 1543 chapter 128A. An applicant who is eligible for a category 3 1544 license pursuant to this section may apply for a category 1 1545 license.
- 1546 A category 3 licensee shall maintain a simulcasting license 1547 pursuant to chapter 128C. Upon failure to conduct simulcast 1548 wagering the commission shall suspend the category 3 license.
- 1549 (f) A category 2 license and a category 3 license issued 1550 pursuant to this chapter shall not be transferrable or 1551 assignable without the approval of the commission; provided, 1552 however, that for 5 years after the initial issuance of a 1553 category 2 or category 3 license the commission shall only approve such a transfer if: (i) the licensee experiences a 1554 1555 change in ownership; or (ii) the licensee fails to maintain 1556 suitability or other circumstances which the commission may 1557 consider, which, in the opinion of a majority of members of the commission, impact a licensees' ability to successfully operate 1558

a gaming establishment.(g) Notwithstanding the foregoing, and
upon approval by the commission, a category 3 licensee may merge
its license with a category 2 licensee and locate the total
number of slot machines allotted to each licensee at a
thoroughbred or harness racing track. A category 2 licensee may

not merge with more than 1 category 3 licensee.

criteria set forth in sections 13 and 19.

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- 1565 An applicant for a category 2 license shall apply for a merged
 1566 license with an eligible applicant for a category 3 license in
 1567 their initial application to the commission. The commission
 1568 shall approve any merger agreement and shall require parties to
 1569 the merger to be qualified for licensure pursuant to the
- 1571 (h) A category 1 license issued pursuant to this chapter shall 1572 be for a period of 15 years from the date of first issuance; provided, however, that 5 years after issuance, and every 5 1573 1574 years thereafter, the commission shall perform a thorough review 1575 of the business strategy of the resort casino which shall 1576 include plans for expansion and marketing submitted by the 1577 licensee. The commission shall establish procedures for renewal 1578 and set the renewal fee based on the cost of fees associated 1579 with the evaluation of a licensee requesting a renewed category 1580 1 license.

- 1581 A category 2 and category 3 license issued pursuant to this 1582 chapter shall be for a period of 5 years. The commission shall establish procedures for renewal and set the renewal fee based 1583 1584 on the cost of fees associated with the evaluation of a 1585 licensee; provided, however, that the cost of renewal shall not 1586 be less than \$100,000. A category 1, category 2, or category 3 licensee shall issue an annual report to the commission 1587 1588 explicitly stating its progress on meeting each of the stated 1589 goals and stipulations put forth in the licensee's original 1590 application. Inability to meet stated goals within a reasonable 1591 time frame, as determined by the commission, shall result in additional fees as deemed fair and reasonable by the commission. 1592 1593 Failure to meet stated goals may also result in revocation of 1594 the license at any time by the commission.
- Nothing in this section shall preclude the commission at any time from reviewing the business operations of any gaming
 licensee to ensure that the conditions of licensure are being
 met, including, but not limited to, the suitability of the
 licensee and any affiliates and the fiscal stability of the
 gaming establishment.
- (i)_The commission shall have the power to condition, suspend or revoke any gaming license upon a finding that a licensee: (i) has committed a criminal or civil offense under this chapter or

- 1604 any other laws of the commonwealth; (ii) is not in compliance 1605 with gaming regulations or is under criminal investigation in 1606 another jurisdiction; (iii) has breached a condition of 1607 licensure; (iv) has affiliates, close associates or employees 1608 that are not qualified or licensed pursuant to this chapter with 1609 whom the gaming licensee continues to conduct business or 1610 employ; (v) is no longer capable of maintaining operations at a 1611 gaming establishment; or (vi) whose business practice, upon a 1612 determination by the commission, is injurious to the policy 1613 objectives of this chapter.
- 1614 (j) Whenever any person contracts to transfer any property relating to an ongoing gaming operation, including a security 1615 1616 holding in a gaming licensee or holding or intermediary company, 1617 under circumstances which require that the transferee obtain 1618 licensure under this chapter, the contract shall not specify a closing or settlement date which is earlier than the 121st day 1619 1620 after the submission of a completed application for licensure or 1621 qualification, which application shall include a fully executed 1622 and approved trust agreement.
- The commission shall hold a hearing and render a decision on the interim authorization of the applicant. If the commission grants interim authorization, then the closing or settlement may occur without interruption of casino operations. If the

- 1627 commission denies interim authorization, there shall be no
 1628 closing or settlement until the commission makes a determination
 1629 on the qualification of the applicant, and if the commission
 1630 then denies qualification the contract shall thereby be
 1631 terminated for all purposes without liability on the part of the
 1632 transferor.
- 1633 The commission shall promulgate further regulations for 1634 interim authorization of a gaming establishment.
- 1635 (k) No person or affiliate shall be awarded, purchase or 1636 otherwise hold or have a financial interest in more than 1 1637 license issued by the commission.
- (1) The commission shall take into consideration the physical distance in selecting the two resort casinos as they relate to each other and how they maximize benefits to the commonwealth.
- 1641 Section 21. (a) Applicants for a category 1 license shall invest not less than \$500,000,000 into the resort casino which shall 1642 include the gaming facility, at least 1 hotel, and other 1643 amenities as proposed in the application for a category 1 1644 1645 license. Upon award of a category 1 license by the commission, 1646 the applicant shall be required to deposit 10 per cent of the 1647 total investment proposed in the application into an interest-1648 bearing account. Monies received from the applicant shall be

1649 held in escrow until the final stage of construction, 1650 approved by the commission, at which time the deposit shall be returned to the applicant to be applied for such final stage. 1651 1652 Should the applicant be unable to complete the resort casino, 1653 the deposit shall be forfeited to the commonwealth. In place of 1654 a cash deposit, the commission may allow for an applicant to secure a deposit bond insuring that 10 per cent of the proposed 1655 1656 capital investment shall be forfeited to the commonwealth.

(b) Applicants for a category 1 license shall submit their 1657 1658 proposed capital investment with their application to 1659 commission which shall include stages of construction of resort casino and the deadline by which construction and any 1660 infrastructure improvements will be completed. In awarding a 1661 category 1 license, the commission shall determine at what stage 1662 1663 of construction a licensee shall be approved to open for business; provided, however, that a licensee 1664 shall not open for business until the commission 1665 permitted to 1666 determined that at least the gaming facility and hotel have been 1667 built and are of a superior quality as set forth in the conditions of licensure; provided, further, 1668 that infrastructure improvements onsite and around the vicinity of 1669 the resort casino, including projects to account for traffic 1670

- 1671 mitigation, shall be completed before the resort casino shall be
 1672 approved for opening by the commission.
- 1673 (c) A category 1 licensee shall pay to the commission a fee 1674 of \$100,000,000 within 30 days of the final award of the license 1675 which sets forth the conditions to be satisfied by the licensee before the gaming facility may be opened to the public. 1676 commission shall set any renewal fee for such license based on 1677 the cost of fees associated with the evaluation of a category 1 1678 1679 licensee pursuant to section 20 of this chapter, and such 1680 renewal fee will be exclusive of any subsequent license fees 1681 section.(d) The commission shall determine under this the 1682 total amount of applicant's sources and an proposed capitalization to develop, construct, maintainand operate a 1683 1684 proposed gaming establishment under this chapter. Upon award of a gaming license, the commission shall continue to assess the 1685 capitalization of a licensee for the duration of construction of 1686 the proposed gaming establishment and the term of the license. 1687
- 1688 **Section 22.** (a) Applicants for a category 2 or category 3
 1689 license shall invest not less than \$75,000,000 into the gaming
 1690 facility and racecourse, if applicable.
- The investment required under this section shall be made within 2 years of receiving a gaming license; provided, however, that any infrastructure improvements necessary to increase

- 1694 visitor capacity and account for traffic mitigation, as
 1695 determined by the commission, shall be completed before the
 1696 category 2 or category 3 licensee shall be authorized to operate
 1697 any slot machine at the gaming facility.
- (b) The required licensing fee for a category 2 or category 3 license shall be not less than \$15,000,000. The commission shall raise the license fee if an applicant for a category 2 or category 3 license cannot demonstrate to the satisfaction of the commission that the applicant will advance any of the objectives set forth in section 19.
- (c) If the commission approves the merger of a category 2 and category 3 licensee pursuant to section 20 and grants a merged license, the applicants shall pay \$30,000,000 and shall agree to invest \$150,000,000 into the gaming facility and racecourse.
- (d) The commission shall determine the sources and total amount of an applicant's proposed capitalization to develop, construct, maintain and operate a proposed gaming establishment under this chapter. Upon award of a gaming license, the commission shall continue to assess the capitalization of a licensee for the duration of construction of the proposed gaming establishment and the term of the license.

- 1715 **Section 23.** (a) An applicant for a category 2 licensee shall
- 1716 maintain any racing facility on the premises; provided, however,
- 1717 that said licensee shall increase the number of live racing days
- 1718 to a minimum of 125 days according to the following schedule:
- 1719 (i) in the first calendar year of operation a licensee
- 1720 shall hold 105 racing days;
- 1721 (ii) in the second calendar year of operation a licensee
- 1722 shall hold 115 racing days; and
- 1723 (iii) in the third calendar year of operation a licensee
- 1724 shall hold 125 racing days.
- (b) A category 2 licensee may increase the number of live
- 1726 racing days if said licensee is holding a minimum of 125 racing
- 1727 days within 3 years of receiving a category 2 license. If a
- 1728 category 2 licensee does not conduct live racing for the minimum
- 1729 number of days set forth in subsection (a), the commission shall
- 1730 suspend the category 2 license.
- (c) After 3 years of operation, and in consultation with the
- 1732 parties to the purse agreement, the commission may adjust the
- 1733 amount of required racing days at a category 2 facility based on
- 1734 fields, demand and racing performance.
- 1735 (d) A category 2 licensee shall have an annual purse agreement
- 1736 in effect by December thirty-first of each year for the following

- year's racing; provided, however, that if the parties to a purse agreement at a category 2 facility cannot in good faith negotiate an agreement by December thirty-first, the purse agreement shall be arbitrated by the commission.
- 1741 **Section 24.** (a) No person shall be employed by a gaming licensee unless such person has been licensed by or registered with the commission.
- 1744 (b) Any person seeking a valid key gaming employee license or a gaming employee license shall file an application with the 1745 commission. Such application shall be on a form prescribed by 1746 1747 the commission and shall include, but shall not be limited to, 1748 the following: (1) the name of the applicant; (2) the address of 1749 the applicant; (3) a detailed employment history of the 1750 applicant; (4) fingerprints; (5) a criminal and arrest record; 1751 and (6) any civil judgments obtained against the person 1752 pertaining to antitrust or security regulation. Each applicant 1753 shall be a resident of the commonwealth prior to the issuance of 1754 a gaming employee license, provided, however, that the 1755 commission may waive this requirement upon certification from 1756 the gaming licensee that an applicant's particular position will 1757 require the applicant to be reside outside of the commonwealth. The commission may require such other information as it deems 1758 1759 appropriate including, without limitation, information related

- to the financial integrity of the applicant and may require the
 applicant to submit other documentation it deems appropriate
 including, without limitation, bank accounts and records, bank
 references, business and personal income and disbursement
 schedules, tax returns and other reports filed by government
 agencies, and business and personal accounting check records and
 ledgers.
- (c) All other employees in a gaming establishment who are not considered to be gaming employees, key gaming employees, or who have restricted access to an area of the gaming establishment or knowledge of security procedures, shall be required to register with the commission as a gaming service employee and shall produce such information as the commission may require to become registered under this chapter.
- 1774 (d) Upon receipt of an application for a key gaming employee
 1775 license and a gaming employee license the commission shall
 1776 conduct an investigation of each applicant which shall include
 1777 obtaining criminal offender record information from the criminal
 1778 history systems board as well as exchanging fingerprint data and
 1779 criminal history with the state police and the federal bureau of
 1780 investigation.
- 1781 (e) Upon petition by a gaming licensee, the commission may
 1782 issue a temporary license to an applicant for a gaming key

- employee license or a gaming employee license provided that: (i)
 the applicant for a gaming key employee license or gaming
 employee license has filed a complete application with the
 commission; and (ii) the gaming licensee certifies, and the
 commission finds, that the issuance of a temporary license is
 necessary for the operation of the gaming facility and is not
 designed to circumvent the normal licensing procedures.
- Unless otherwise stated by the commission, a temporary license issued pursuant to this section shall expire 6 months from the date of its issuance and may be renewed, at the discretion of the commission, for an additional 6 month period.
- 1794 (f) The commission may deny any application for a key gaming 1795 employee or gaming employee license or the registration of any 1796 other employee of a gaming establishment if the commission finds 1797 that any applicant or registrant is disqualified pursuant to 1798 section 14 or may be unsuitable for licensure under any of the 1799 criteria set forth in section 19; provided, however, that the 1800 commission, in its discretion, may issue a license to an 1801 applicant for a gaming employee license or register a gaming 1802 service employee who has a prior conviction if said applicant or 1803 registrant can affirmatively demonstrate his rehabilitation. Ιn considering the rehabilitation of an applicant for a license 1804 1805 under this section, the commission shall consider the following:

- 1806 (i) the nature and duties of the position of the applicant; (ii) 1807 the nature and seriousness of the offense or conduct; (iii) the circumstances under which the offense or conduct occurred; (iv) 1808 1809 the date of the offense or conduct; (v) the age of the applicant 1810 when the offense or conduct was committed; (vi) whether the 1811 offense or conduct was an isolated or repeated incident; (vii) any social conditions which may have contributed to the offense 1812 1813 or conduct; and (viii) any evidence of rehabilitation, including 1814 recommendations and references of persons supervising the 1815 applicant since the offense or conduct was committed.
- 1816 Any orders denying an application under this section shall be
 1817 accompanied with an explanation of why an applicant did not meet
 1818 the qualifications for licensure under this chapter.
- 1819 (q) The commission shall be authorized to condition, suspend 1820 or revoke any license or registration under this section if the 1821 commission finds that a licensee or registrant has: (i) been 1822 arrested or convicted of a crime while employed by a gaming 1823 establishment and failed to report charges or the conviction to 1824 the commission; (ii) failed to comply with the provisions of 1825 section 12; or (iii) failed to comply with any of the provisions 1826 of this chapter pertaining to licensees.
- 1827 (h) A license or registration issued pursuant to this section
 1828 shall be issued for a term of 3 years. It shall be the

- 1829 responsibility of the employee to ensure that their license is 1830 current.
- (i) The commission shall establish fees for a key gaming
 employee and a gaming employee license which shall include costs
 incurred for conducting a background investigation into an
 applicant said license.
- 1835 **Section 25.** (a) No person or business shall conduct any business with a gaming licensee unless such person has been licensed by or registered with the commission.
- 1838 (b) Any person seeking a gaming vendor license shall file an 1839 application with the commission. Such application shall be on a form prescribed by the commission and shall include, but shall 1840 1841 not be limited to, the following: (i) the name of the applicant; 1842 (ii) the post office address and if a corporation, the name of 1843 the state under the laws of which it is incorporated, the 1844 location of its principal place of business and the names and 1845 addresses of its directors and stockholders; (iii) a criminal 1846 and arrest record; (iv) any civil judgments obtained against the person pertaining to antitrust or security regulation; (v) the 1847 1848 identity of every person having a direct or indirect interest in 1849 the business, and the nature of such interest; provided further, 1850 that if the disclosed entity is a trust, the application shall disclose the names and addresses of all beneficiaries; provided 1851

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     further, that if the disclosed entity is a partnership, the
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     names and addresses of all partners, both general and limited;
     and provided further, that if the disclosed entity is a limited
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     liability company, the names and addresses of all members; (vi)
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     an independent audit report of all financial activities and
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     interests including, but not limited to, the disclosure of all
     contributions, donations, loans or any other financial
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     transactions to or from any gaming entity or operator in the
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     past 5 years; and (vii) clear and convincing evidence of
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     financial stability including, but not limited to, bank
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     references, business and personal income and disbursement
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     schedules, tax returns and other reports filed by government
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     agencies, and business and personal accounting check records and
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     ledgers. The commission may require such other information as it
     deems appropriate including, without limitation, information
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     related to the financial integrity of the applicant and may
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     require the applicant to submit other documentation it deems
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     appropriate including, without limitation, bank accounts and
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     records, bank references, business and personal income and
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     disbursement schedules, tax returns and other reports filed by
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     government agencies, and business and personal accounting check
     records and ledgers.
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- 1874 (c) No person shall manufacture, sell, distribute, test or
 1875 repair slot machines, other than antique slot machines as
 1876 defined in section 5A of chapter 271, without a valid gaming
 1877 vendor license issued by the commission
- 1878 (d) All other suppliers or vendors who are not considered to 1879 be gaming vendors including, but not limited to, construction 1880 companies, vending machine providers, linen suppliers, garbage handlers, maintenance companies, limousine services, food 1881 1882 purveyors or suppliers of alcoholic beverages, shall be 1883 considered non-gaming vendors and shall be required to register 1884 with the commission and shall produce such information as the commission may require; provided, however, that the commission 1885 1886 may require any vendor regularly conducting over \$250,000 of 1887 business with a gaming licensee within a 12 month period, or 1888 \$100,000 of business within a 3 year period, to be licensed as a 1889 gaming vendor.
- (e) Any person owning more than 5 per cent of the common stock
 1891 of a company required to be licensed as a gaming vendor, or a
 1892 holding, intermediary or subsidiary of such company, shall be
 1893 required to file for licensure. The commission may waive the
 1894 licensing requirements for institutional investors holding up to
 1895 15 per cent of the stock of the company, or holding,
 1896 intermediary or subsidiary company of the such company, upon a

1897 showing by the person seeking the waiver that the applicant purchased the securities for investment purposes only and does 1898 1899 not have any intention to influence or affect the affairs or 1900 operations of the company or a holding, intermediary or 1901 subsidiary of the such company. Any institutional investor 1902 granted a waiver which subsequently determines to influence or 1903 affect the affairs or operations of the gaming vendor, or a 1904 holding, intermediary or subsidiary of the gaming vendor, shall 1905 provide not less than 30 days notice to the commission of such 1906 intent and shall file an application and be subject to the 1907 licensing requirements of this chapter before taking any action that may influence or affect the affairs of the applicant 1908 1909 company or a holding, intermediary or subsidiary of the 1910 applicant company. Any company holding over 15 per cent of a 1911 gaming vendor, or a holding, intermediary or subsidiary of a 1912 gaming vendor, shall be deemed to be a qualifier and shall file 1913 an application form with the commission and be subject to the 1914 licensing requirements of this chapter.

(f) If an applicant for a gaming vendor license or vendor

1916 or supplier registration is licensed or registered in another

1917 jurisdiction within the United States and is in good standing in

1918 all the jurisdictions in which it holds a license or

1919 registration, the commission may enter into a reciprocal

- 1920 agreement with the applicant and to allow for an abbreviated 1921 licensing or registration process and issue a gaming vendor license or registration pursuant to this section, provided, 1922 1923 however, that the commission shall reserve its rights to 1924 investigate the qualifications of an applicant at any time and 1925 may require the applicant to submit to a full application for a gaming vendor license or provide further information for 1926 registration. 1927
- 1928 (g) The commission shall deny any application for a gaming
 1929 vendor license or the registration of any other vendor or
 1930 supplier if the commission finds that any applicant or
 1931 registrant is disqualified pursuant to section 14 or may be
 1932 unsuitable for licensure under any of the criteria set forth in
 1933 section 19.
- (h) The commission shall be authorized to condition, suspend or revoke any license or registration under this section if the commission finds that a licensee or registrant has: (i) been arrested or convicted of a crime; (ii) failed to comply with the provisions of section 12; or (iii) failed to comply with any of the provisions of this chapter pertaining to licensees.
- 1940 (i) The commission shall establish a master vendor list to
 1941 monitor all vendor contracts with a gaming establishment. Any
 1942 vendor doing business with a gaming establishment who has failed

- to submit an application for licensure or registration shall be
 prohibited from engaging in any future business with any gaming
 establishment; provided further that the commission shall be
 authorized to terminate any contracts that have been entered
 into with an unlicensed or unregistered vendor.
- 1948 (j) Gaming licensees shall have a continuing duty to inform
 1949 the commission of all vendor contracts.
- 1950 (k) A license or registration issued pursuant to this section
 1951 shall be issued for a term of 3 years. It shall be the
 1952 responsibility of the employee to ensure that their license is
 1953 current.
- (1) The commission shall establish fees for gaming vendor licenses which shall include costs incurred for conducting a background investigation into an applicant for said license.
- 1957 **Section 26.** (a) Each labor organization, union or affiliate
 1958 seeking to represent employees who are employed at a gaming
 1959 establishment, including any related facilities, shall register
 1960 with the commission.
- (b) Neither a labor organization, nor its officers who are not otherwise licensed or registered under this chapter, may hold any financial interest in a gaming establishment whose employees they represent.

- Section 27. (a) No category 1, category 2 or category 3 licensee 1965 1966 shall conduct gaming without an operations certificate issued by 1967 the commission. An operations certificate shall only be issued 1968 upon compliance with the requirements of this chapter including; 1969 (1) implementation of all management controls required by the 1970 commission including, without limitation, controls on 1971 accounting, wagering and auditing; (2) implementation of all 1972 security precautions required by the commission; (3) an up to 1973 date listing of all gaming employees; (4) licensing of all 1974 gaming employees; (5) the provision of office space at the facility for use by the commission employees; (6) the hours of 1975 operation of the facility; and that its personnel and procedures 1976 1977 are efficient and prepared to entertain the public.
- 1978 The operations certificate shall be conspicuously posted and 1979 shall state the number of slot machines, table games or other authorized games, if applicable.
- 1981 (b) A category 1, category 2, or category 3 licensee may

 1982 operate a gaming establishment from 6:00 am to 5:59 am;

 1983 provided, however, that said licensee registers their hours of

 1984 operation with the commission.
- 1985 (c) Each gaming licensee shall arrange its gaming facility in
 1986 such a manner as to promote optimum security for the gaming
 1987 facility operations , including but not limited to: (1) a

1988 closed circuit television system according to specifications 1989 approved by the commission, with access on the licensed premises 1990 to the system or its signal provided to the commission; (2) one 1991 or more rooms or locations approved by the commission for use by 1992 commission employees; and (3) design specifications that insure 1993 that visibility in a facility is not obstructed in any way that 1994 might interfere with the ability of the commission or the 1995 division to supervise facility operations.

1996 (d) Each applicant for a gaming license shall submit to the 1997 commission a description of its minimum system of internal 1998 procedures and administrative and accounting controls for gaming 1999 and any simulcast wagering operations accompanied by a 2000 certification by its chief legal officer that the submitted 2001 procedures conform to the provisions of this chapter and any 2002 regulations promulgated thereunder as well as a certification by its chief financial officer that the submitted procedures 2003 2004 provide adequate and effective controls, establish a consistent 2005 overall system of internal procedures and administrative and 2006 accounting controls and conform to generally accepted accounting 2007 principles and any additional standards required by the commission. Each applicant shall make its submission at least 2008 2009 30 business days before such operations are to commence unless 2010 otherwise directed by the commission; provided, however, that no

- gaming licensee shall commence gaming operations or alter its
 minimum internal controls until such system of minimum controls
 is approved by the commission. The commission shall establish
 regulations for the information required in said internal
 control submission.
- Any proposed changes to a gaming licensee's system of internal procedures and controls shall be submitted to the commission along with 2 new certifications from its chief legal and financial officers. Pending no objections from the commission, the gaming licensee may make said changes 15 business days after submitting a description of the changes to the commission.
- (e) Gaming equipment shall not be possessed, maintained or

 2023 exhibited by any person on the premises of a gaming

 2024 establishment except in a gaming area approved by the commission

 2025 or in a restricted area used for the inspection, repair or

 2026 storage of such equipment and specifically designated for that

 2027 purpose.
- (f) Each gaming facility shall contain a count room and such other secure facilities as may be required by the commission for the counting and storage of cash, coins, tokens, checks, plaques, gaming vouchers, coupons and other devices or items of value used in wagering and approved by the commission that are received in the conduct of gaming and for the inspection,

- 2034 counting and storage of dice, cards, chips and other 2035 representatives of value.
- (g) A dealer may accept tips or gratuities from a patron at
 the table game where such dealer is conducting play; provided,
 however, that such tips or gratuities shall be placed in a pool
 for distribution among other dealers. The commission shall
 determine how tips and gratuities shall be set aside for the
 dealer pool as well as the manner of distribution among dealers.
- (h) No person under the age of 21 shall be permitted to wager or be in an area of a facility where gaming is conducted;

 2044 provided, however, that a person 18 years or over of age who is

 2045 a licensed employee of the gaming operation may be in an area of

 2046 a facility where gaming is conducted if in the performance of

 2047 the duties he is licensed to undertake.
- 2048 (i) No category 1, category 2 or category 3 licensee shall 2049 operate unless the facility manager or his designee is on the 2050 premises and representatives of the commission are present at 2051 the facility; provided, further that the commission may allow a gaming licensee to conduct gaming operations for a period not to 2052 2053 exceed 48 hours pursuant to a duly filed emergency operations 2054 plan previously filed with, and approved by, the commission that 2055 addresses the internal procedures to be followed during such an

2056 emergency to ensure that the gaming licensee and its employees 2057 comply with all pertinent statutes and regulations.

2058 (j) Each gaming establishment shall file an emergency response 2059 plan with the fire department and police department of the host 2060 community which shall include without limitation: (1) a layout 2061 identifying all areas within the facility and grounds including support systems and the internal and external access routes; (2) 2062 2063 the location and inventory of emergency response equipment and 2064 the contact information of the emergency response coordinator 2065 for the facility; (3) the location of any hazardous substances as well as a description of any public health or safety hazards 2066 present on site; (4) a description of any special equipment 2067 2068 needed to respond to an emergency at the facility; (5) an 2069 evacuation plan; and (6) any other information relating to 2070 emergency response as requested by the fire department or the 2071 police department of the host community.

Section 28. (a) Notwithstanding any general or special law, rule or regulation to the contrary, an applicant for a category 1 license may request with their gaming license application, and the commission may grant, a resort casino beverage license for the sale and distribution of alcoholic beverages to be drunk on the premises of a resort casino including any associated hotel and individual rooms and mini-bars at such hotels. No alcoholic

- 2080 beverages shall be sold or distributed on the premises of a
 2080 gaming establishment without such a license. The authority to
 2081 enforce, regulate and control the distribution of alcoholic
 2082 beverages in the resort casino shall be exclusively vested in
 2083 the commission.
- (b) Except as otherwise provided in this section, or by
 regulations promulgated by the commission, the provisions of
 chapter 138 and the rules and regulations promulgated by the
 alcoholic beverages control commission shall apply to a resort
 casino and a resort casino beverage license.
- (c) Issuance fees for the casino beverage license shall be included with the gaming application fee. If a category 1 licensee does not apply for a casino beverage license at the time of application, said licensee shall be subject to an additional licensing fee determined by the commission.
- 2094 (d) A licensee under this section shall be permitted to 2095 distribute alcohol free of charge and for on-premise consumption 2096 to patrons on the casino floor or as a complimentary service or item in the gaming establishment; provided, however, that the 2097 2098 commission shall promulgate regulations on such distribution as 2099 well as the forms of identification that may be presented to the 2100 licensee to demonstrate proof that a person has attained the age 2101 of 21.

- 2102 (e) A licensee under this section shall be permitted to sell 2103 alcohol daily after 8 antemeridian and before 2 antemeridian.
- (f) The request submitted to the commission for a resort
 casino beverage license by an applicant or licensee for a
 category 1 license shall detail all areas where alcoholic
 beverages will be served within the resort casino. In issuing
 said license, the commission shall describe the scope of the
 particular license and any restrictions and limitations.
- 2110 (q) A category 1 licensee shall be responsible for any violations of their casino beverages license in the gaming 2111 2112 establishment. The commission may revoke, suspend, refuse to 2113 renew or refuse to transfer any resort casino beverage license 2114 for violations of any provision of chapter 138, regulations 2115 promulgated by the alcoholic beverages control commission and 2116 the regulations promulgated by the commission. If, at any time, 2117 a licensee elects temporary suspension of their category 1 2118 license due to violations of this section, said licensee shall 2119 owe the commonwealth the average tax on gross gaming revenue 2120 based on an appropriate period of time as determined by the 2121 commission for the number of days operation was suspended.
- (h) A resort casino beverage license shall be nontransferable without prior approval from the commission. If the license granted under this act is cancelled, revoked or no longer in

use, it shall be returned physically, with all the legal rights,
privileges and restrictions pertaining thereto, to the
commission and the commission may then grant the license to a
new gaming licensee under the same conditions as specified in

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this section.

- 2130 (i) A license granted under this section shall not decrease
 2131 the number of such licenses authorized to be granted to the host
 2132 community under the provisions of chapter 138.
- 2133 Section 29. (a) A gaming licensee shall be permitted to issue credit to a patron of a gaming establishment in accordance with 2134 regulations promulgated by the commission. Such regulations 2135 2136 shall include, but not be limited to: (i) procedures for 2137 confirming that a patron has an established credit history and 2138 is in good standing; (ii) whether the patron has a good credit 2139 history with the gaming establishment; (iii) authorization of 2140 any credit instrument; (iv) methods for acknowledging a credit 2141 instrument and payment of debt; and (v) information to be 2142 provided by the patron to the gaming establishment to be shared with the commission for auditing purposes. 2143
- (b) Except as otherwise authorized by the commission through regulations pursuant to this chapter, no facility, nor any person acting on behalf of said facility shall: (1) cash any check, make any loan, or otherwise provide or allow to any

- 2148 person any credit or advance of anything of value, or which 2149 represents value, to enable any person to place a wager; or (2) release or discharge any debt, either in whole or in part, or 2150 2151 make any loan which represents any losses incurred by any player 2152 in gaming or simulcast wagering activity, without maintaining a 2153 written record thereof in accordance with the rules of the 2154 commission. Nothing in this section shall prohibit a facility 2155 from accepting credit cards for non-gaming related purchases or 2156 services.
- (c) Checks cashed in conformity with the requirements of this
 chapter shall be valid instruments enforceable under the laws of
 the commonwealth. Any check cashed, transferred, conveyed or
 given in violation of this chapter or regulations promulgated
 thereunder shall be invalid and unenforceable.
- 2162 (d) The commission shall establish, by regulation, procedures 2163 and standards for approving promotional gaming credits, provided 2164 that no such credit shall be reported as a promotional gaming credit by an operator of a licensed gaming establishment unless 2165 2166 the operator can establish that the credit was issued by the 2167 gaming establishment and received from a patron as a wager at a 2168 slot machine in the gaming establishment, provided further that such promotional gaming credit shall not be taxable for the 2169 2170 purposes of determining gross revenue.

- 2171 (e) No other person or entity, other than a gaming licensee 2172 licensed pursuant to this chapter, shall issue credit to a 2173 patron of a gaming establishment.
- 2174 (f) A person may petition the commission to place his name on 2175 a list of persons to whom the extension of credit by a gaming 2176 establishment shall be prohibited. Any person filing such petition shall submit to the commission the person's name, 2177 2178 address, and date of birth. The person shall not be required to 2179 provide a reason for said request. The commission shall provide 2180 this list to the credit department of each gaming establishment; provided, however, that neither the commission nor the credit 2181 2182 department of a gaming establishment shall divulge the names on 2183 this list to any person or entity other than those provided for 2184 in this subsection. If such a person wishes to have their name 2185 removed from the list, the person shall petition the commission 2186 in accordance with procedures for removal set forth by the 2187 commission. If the commission approves the request, the 2188 commission shall so inform the credit department of the gaming 2189 establishments no later than 7 days after approving the request.
- (g) Debt collections pursuant to this section and regulations
 promulgated thereunder shall be limited to gaming key employees
 or attorneys acting directly on behalf of gaming licensees;
 provided further that a gaming key employee shall be prohibited

- 2194 from making any such collections if they serve as a junket 2195 representative for the gaming licensee.
- 2196 **Section 30.** (a) No junkets may be organized or permitted and no person may act as a junket representative or junket enterprise except as authorized by the commission pursuant to this chapter.
- 2199 (b) A junket representative employed by a gaming licensee or affiliate of said licensee shall be licensed as a gaming 2200 2201 employee in accordance with the provisions set forth in section 25, including provisions for the issuance of a temporary 2202 license; provided, however that said licensee need not be a 2203 2204 resident of the commonwealth. Any person who holds a valid 2205 gaming employee license may act as a junket representative while 2206 employed by a gaming license or an affiliate. No gaming 2207 licensee shall employ or otherwise engage a junket representative who is not licensed pursuant to this chapter. 2208
- (c) The commission shall deny an application for a license under this section if the commission finds that an applicant is disqualified pursuant to **section 14** or may be unsuitable for licensure under any of the criteria set forth in **section 19**.
- (d) Each gaming licensee, junket representative or junket
 2214 enterprise shall file a report with the bureau with respect to
 2215 each list of junket patrons or potential junket patrons

- purchased directly or indirectly by the gaming licensee, junket representative or enterprise.
- 2218 (e) No junket enterprise or junket representative or person 2219 acting as a junket representative shall: (i) engage in efforts 2220 to collect upon checks that have been returned by banks without 2221 full and final payment; (ii) exercise approval authority with 2222 regard to the authorization or issuance of credit pursuant to 2223 this chapter; (iii) act on behalf of or under any arrangement 2224 with a gaming licensee or a gaming patron with regard to the 2225 redemption, consolidation, or substitution of the gaming patron's checks awaiting deposit; (iv) individually receive or 2226 retain any fee from a patron for the privilege of participating 2227 2228 in a junket; or (v) pay for any services, including 2229 transportation, or other items of value provided to, or for the 2230 benefit of, any patron participating in a junket.
- (f) The commission shall promulgate further regulations

 concerning the conduct of junkets and conditions of junket

 agreements between gaming licensees and junket representatives.
- Section 31. (a) No gaming licensee shall offer to provide any complimentary services, gifts, cash or other items of value to any person unless the complimentary consists of room, food, beverage, transportation, or entertainment expenses provided directly to the patron and his guests by the licensee or

- indirectly to the patron and his guests on behalf of a third
 party, or the complimentary consists of coins, tokens, cash or
 other complimentary items or services provided through a

 complimentary distribution program which shall be filed and
 approved by the commission upon the implementation of the

 program or maintained pursuant to regulation.
- (b) A gaming licensee may offer and provide complimentary cash or noncash gifts which are not otherwise included in subsection

 (a) to any person, provided that any such gifts in excess of

 \$2,000 are documented by the licensee and detail the reasons why

 such gifts were provided to the patron.
- 2250 (c) Each gaming licensee shall maintain a regulated 2251 complimentary service account for those complimentaries which 2252 are permitted under this section, and shall submit a quarterly 2253 report to the commission based upon such account and covering 2254 all complimentary services offered or engaged in by the licensee 2255 during the immediately preceding quarter. Such reports shall 2256 include identification of the regulated complimentary service 2257 and their respective costs, the number of persons by category of 2258 service who received the same and such other information as the 2259 commission may require.
- 2260 (d) The furnishing of a complimentary service or item by a 2261 casino licensee shall be deemed to constitute the indirect

shall be valued in an amount based upon the retail price

normally charged by the casino licensee for the service or

item. The value of a complimentary service or item not normally

offered for sale by a casino licensee or provided by a third

payment for the service or item by the casino licensee, and

- party on behalf of a casino licensee shall be the cost to the casino licensee of providing the service or item, as determined
- 2269 in accordance with the rules of the commission.
- 2270 Section 32. (a) Upon revocation or suspension of a gaming
- 2271 license pursuant to **section 20**, or upon the failure or refusal
- 2272 to renew a gaming license the commission may appoint a
- 2273 conservator to temporarily manage and operate the business of
- 2274 the licensee relating to the gaming establishment. Such
- 2275 conservator shall be a person of similar experience in the field
- 2276 of gaming management and, in the case of replacing a gaming
- 2277 licensee, shall have experience operating a gaming facility of
- 2278 similar caliber in another jurisdiction, and shall be in good
- 2279 standing in all jurisdictions in which they operate any gaming
- 2280 facility.

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- Upon appointment, a conservator shall agree to all licensing
- 2282 provisions of the former licensee.
- 2283 (b) A conservator shall, before assuming his duties, execute
- 2284 and file a bond for the faithful performance of his duties

- payable to the commission with such surety and in such form and amount as the commission shall approve.
- (c) The commission shall require that the former or suspended licensee purchase liability insurance, in an amount determined by the commission, to protect a conservator from liability for any acts or omissions of the conservator during his appointment which are reasonably related to, and within the scope of the conservator's duties.
- (d) During the period of temporary management of the resort
 casino, the commission shall initiate proceedings pursuant to
 this chapter to award a new gaming license to a qualified
 applicant whose gaming facility shall be located at the site of
 the preexisting gaming facility.
- (e) Applicants for a new gaming license shall be qualified for licensure pursuant to this chapter; provided, however, that the commission shall determine an appropriate level of investment by an applicant into the preexisting gaming facility.
- 2302 (f) Upon award of a gaming license, applicants shall pay the 2303 licensing fee for a category 1, category 2 or category 3 2304 license.
- 2305 **Section 33.** (a) There shall be within the commission an 2306 investigations and enforcement bureau, which shall be the

- 2307 primary enforcement agent for regulatory matters under this chapter and shall perform such functions as the executive 2308 2309 director may determine in relation to such enforcement including 2310 the investigations of all licensees under this chapter.. The 2311 bureau shall be under the supervision and control of the deputy 2312 director. The deputy director shall be the executive and 2313 administrative head of the bureau and shall be responsible for 2314 administering and enforcing the provisions of law relative to 2315 the bureau and to each administrative unit thereof. The duties 2316 given to the deputy director in this chapter and in any other 2317 general or special law shall be exercised and discharged subject to the direction, control and supervision of the executive 2318 2319 director.
- 2320 (b) The bureau shall be a law enforcement agency and its
 2321 employees shall have such law enforcement powers as to
 2322 effectuate the purposes of this chapter, including the power to
 2323 receive intelligence on any applicant or licensee under this
 2324 chapter and to investigate any suspected violation of the
 2325 provisions of this chapter.
- (c) Officers and employees of the gaming enforcement unit of
 the state police assigned to the commission pursuant to section
 70 of chapter 22C shall work with employees of the bureau, under
 the direction of the deputy director, to investigate violations

- of this chapter by any licensee under this chapter or any
 activity taking place on the premises of a gaming establishment.
 Officers assigned to work with the commission shall record their
 time and submit total hours to the commission. The commission
 shall reimburse the state police through monies appropriated
 from the gaming control fund pursuant to section 8.
- 2336 (d) The bureau shall notify the division of gaming enforcement
 2337 in the office of the attorney general of any criminal violations
 2338 by a gaming licensee. The bureau and the division shall
 2339 cooperate on the regulatory and criminal enforcement of this
 2340 chapter and may determine whether to proceed with civil or
 2341 criminal sanctions, or both against said licensee.
- 2342 (e) To further effectuate the purposes of this chapter with respect to the investigation and enforcement of licensed gaming 2343 establishments and licensees, the bureau may obtain or provide 2344 2345 pertinent information regarding applicants or licensees from or 2346 to law enforcement entities or gaming authorities and other domestic, federal or foreign jurisdictions, including the 2347 2348 federal bureau of investigation, and may transmit such 2349 information to each other electronically.
- 2350 (f) The bureau, the division and the gaming enforcement unit
 2351 of the department of state police shall have exclusive
 2352 enforcement of any criminal violation that occurs inside a

- 2353 licensed gaming facility under this chapter; provided, however,
- 2354 that the state police shall execute a memorandum of
- 2355 understanding with the law enforcement agency of the host
- 2356 community that shall include, but not be limited to, procedures
- 2357 involving: (i) first responder calls from the gaming
- 2358 establishment; (ii) emergencies occurring within the gaming
- 2359 establishment, including the gaming facility; and (iii) criminal
- 2360 investigations involving employees or patrons of the gaming
- 2361 establishment; provided further that the bureau of
- 2362 investigations and enforcement shall have the authority to
- 2363 restrict areas in the gaming establishment with direct access to
- 2364 the gaming facility.
- 2365 **Section 34.** (a) The bureau shall have the authority to issue
- 2366 orders requiring persons to cease any activity which is in
- 2367 violation of the provisions of this chapter, any regulation
- 2368 adopted hereunder, or any law related to gaming in the
- 2369 commonwealth. The commission or bureau may, in its order,
- 2370 require compliance with such terms and conditions as are
- 2371 reasonably necessary to effect the purposes of this chapter.
- 2372 (b) If the bureau finds, in accordance with the procedures
- 2373 established in section 35 and the regulations adopted
- 2374 thereunder, that any person is not in compliance with any order
- 2375 issued pursuant to this section, it shall assess a civil

2376 administrative penalty on such person as provided in said section 35 and the regulations adopted thereunder. The penalty 2377 may be assessed whether or not the violation was willful. In 2378 determining the amount of the civil penalty, the bureau shall 2379 2380 consider: (i) the nature of the violation; (ii) the length of 2381 time the violation occurred; (iii) the risk to the public and to the integrity of gaming operations created by the conduct of the 2382 2383 licensee or registrant; (iv) the seriousness of the conduct of 2384 the licensee or registrant; (v) any justification or excuse for 2385 such conduct by the licensee or registrant; (vi) the prior history of the particular license or registrant involved with 2386 respect to gaming activity; (vii) any corrective action taken by 2387 2388 the licensee or registrant to prevent future misconduct; (viii) and other relevant factors. 2389

2390 (c) In addition to collecting any civil penalties recoverable under this chapter or any other general or special law, the 2391 bureau may bring an action in the superior court to restrain, 2392 2393 prevent or enjoin any conduct prohibited by this chapter or to 2394 compel action to comply immediately and fully with any order 2395 issued by the bureau. Except in cases of emergency where, in the opinion of the court, immediate abatement of the unlawful 2396 2397 conduct is required to protect the public interest, the court 2398 may in its decree fix a reasonable time during which the person

- responsible for the unlawful conduct may abate and correct the violation. The expense of the proceeding shall be recoverable from the licensee and deposited into the gaming revenue fund pursuant to section 52.
- 2403 (d) Upon a recommendation from the bureau, the commission 2404 shall issue orders to condition, suspend or revoke a license or 2405 permit issued under this chapter.
- 2406 Notwithstanding the foregoing, the bureau shall be 2407 authorized to issue an order to cease and desist any activity if 2408 the bureau finds that a licensee has engaged in or is about to 2409 engage in an act or practice which constitutes a violation of this chapter or laws of the commonwealth and may take such 2410 affirmative action to effect the order. If the bureau finds 2411 2412 that the licensee is engaged in an act or practice that would 2413 cause irreparable harm to the security and integrity of the gaming establishment or the interests of the commonwealth in 2414 2415 ensuring the security and integrity of gaming under this 2416 chapter, the bureau may issue a temporary suspension of the 2417 license.
- 2418 (f) Any licensee who has been issued a temporary order of 2419 suspension by the bureau shall be entitled to a hearing before 2420 the commission on such suspension within 7 days that the order

- was issued. At the conclusion of the hearing, the commission may issue a final order to condition, suspend or revoke the license in question.
- 2424 (g) Any licensee shall have the right to an adjudicatory
 2425 hearing on an order issued by the bureau or commission pursuant
 2426 to chapter 30A.
- Section 35. (a) The bureau may assess a civil administrative 2427 2428 penalty on a licensee or registrant who fails to comply with any 2429 provision of this chapter or any regulation or order adopted by 2430 the commission; provided, however, that such noncompliance 2431 occurred after the bureau had given such person written notice of such noncompliance and the time stated in said notice for 2432 2433 coming into compliance had elapsed; provided, however, that the 2434 bureau may assess such penalty without providing such written 2435 notice if such failure to comply: (i) was part of a pattern of noncompliance and not an isolated instance; (ii) was willful or 2436 2437 neglectful and not the result of error; (iii) resulted in a 2438 significant breach to the integrity of the gaming establishment 2439 or gaming laws of the commonwealth; and (iv) consisted of 2440 failure to promptly report any knowledge of a potential 2441 violation of this chapter to the commission. Any such penalty shall be in addition to any other civil penalty that may be 2442 2443 prescribed by law.

- 2444 (b) For the purpose of determining whether such noncompliance was part of a pattern of noncompliance and not an isolated 2445 2446 instance, the bureau shall consider without limitation the 2447 following: (i) whether the bureau had previously notified the 2448 person of such noncompliance on more than one occasion during 2449 the previous month or of any noncompliance with the same provision of a law, regulation, order, license or approval as 2450 2451 the current noncompliance during the previous 6 month period; or 2452 (ii) whether the current and previous noncompliances, considered together, indicate a potential threat to the integrity of the 2453 gaming establishment and gaming in the commonwealth or 2454 interference with the commission's ability to efficiently and 2455 2456 effectively regulate gaming in the commonwealth and enforce any regulation, license or order. If a licensee or registrant who 2457 has received a notice of noncompliance fails to come into 2458 2459 compliance within the time period stated in such notice, the 2460 civil administrative penalty may be assessed by the bureau upon 2461 such licensee or registrant from the date of receipt of such 2462 notice.
- (c) Whenever the bureau seeks to assess a civil administrative penalty on any licensee or registrant, the bureau shall cause to be served upon such licensee or registrant, either by service, in hand, or by certified mail, return receipt requested, a

2467 written notice of its intent to assess a civil administrative penalty which shall include a concise statement of the alleged 2468 act or omission for which such civil administrative penalty is 2469 2470 sought to be assessed, each law, regulation, order, license or 2471 approval which has not been complied with as a result of such 2472 alleged act or omission, the amount which the bureau seeks to 2473 assess as a civil administrative penalty for each such alleged 2474 act or omission, a statement of such licensee's or registrant's 2475 right to an adjudicatory hearing on the proposed assessment, the requirements such licensee or registrant must comply with to 2476 2477 avoid being deemed to have waived the right to an adjudicatory hearing and the manner of payment thereof if such person elects 2478 2479 to pay the penalty and waive an adjudicatory hearing. After 2480 written notice of noncompliance or intent to assess a civil administrative penalty has been given, each such day thereafter 2481 2482 during which such noncompliance occurs or continues 2483 constitute a separate offense and shall be subject to a separate 2484 civil administrative penalty if reasonable efforts have not been 2485 made to promptly come into compliance.

(d) Whenever the bureau seeks to assess a civil administrative penalty on any licensee or registrant, such licensee or registrant shall have the right to an adjudicatory hearing under

- 2489 chapter 30A whose provisions shall apply except when they are 2490 inconsistent with the provisions of this chapter.
- 2491 (e) Such licensee or registrant shall be deemed to have waived 2492 such right to an adjudicatory hearing unless, within 21 days of 2493 the date of the bureau's notice that it seeks to assess a civil 2494 administrative penalty, such licensee or registrant files with 2495 the bureau a written statement denying the occurrence of any of 2496 the acts or omissions alleged by the bureau in such notice, or 2497 the money amount of the proposed civil asserting that 2498 administrative penalty is excessive. In any adjudicatory hearing authorized pursuant to chapter 30A, the bureau shall, by a 2499 2500 preponderance of the evidence, prove the occurrence of each act 2501 or omission alleged by the bureau.
- 2502 (f) If a licensee or registrant waives his right to an 2503 adjudicatory hearing, the proposed civil administrative penalty 2504 shall be final immediately upon such waiver. If a civil 2505 administrative penalty is assessed at the conclusion of an 2506 adjudicatory hearing, said civil administrative penalty shall be 2507 final upon the expiration of 30 days if no action for judicial 2508 review of such decision is commenced pursuant to chapter 30A.
- 2509 (g) Any licensee or registrant who institutes proceedings for 2510 judicial review of the final assessment of a civil

2511 administrative penalty shall place the full amount of the final assessment in an interest-bearing escrow account in the custody 2512 the clerk or magistrate of the reviewing court. 2513 of 2514 establishment of such an interest-bearing escrow account shall 2515 be a condition precedent to the jurisdiction of the reviewing 2516 court unless the party seeking judicial review demonstrates in a preliminary hearing held within 20 days of the filing of the 2517 2518 complaint either the presence of a substantial question for 2519 review by the court or an inability to pay. Upon such a 2520 demonstration, the court may grant an extension or waiver of the 2521 interest-bearing escrow account or may require, in lieu of such interest-bearing escrow account, the posting of a bond payable 2522 2523 directly to the commonwealth in the amount of 125 per cent of 2524 the assessed penalty. If, after judicial review, in a case where the requirement for an escrow account has been waived, and in 2525 cases where a bond has been posted in lieu of such requirement, 2526 2527 the court affirms, in whole or in part, the assessment of a 2528 civil administrative penalty the commission shall be paid the 2529 amount thereof together with interest at the rate set forth in 2530 section 6C of chapter 231. If, after such review in a case where an interest-bearing escrow account has been established, the 2531 2532 court affirms the assessment of such penalty, in whole or in 2533 part, the commission shall be paid the amount thereof together 2534 with the accumulated interest thereon in such interest-bearing

- 2535 escrow account. If the court sets aside the assessment of a civil administrative penalty in a case where the amount of such 2536 penalty has been deposited in an interest-bearing 2537 2538 licensee or registrant account, the on whom the civil 2539 administrative penalty was assessed shall be repaid the amount 2540 so set aside, together with the accumulated interest thereon.
- 2541 (h) Each licensee or registrant who fails to pay a civil administrative penalty on time, and each person who issues a 2542 2543 bond pursuant to this section and who fails to pay to the commission on time the amount required hereunder, shall be 2544 liable to the commonwealth for up to 3 times the amount of the 2545 2546 civil administrative penalty, together with costs, plus interest 2547 from the time the civil administrative penalty became final and 2548 attorneys' fees, including all costs and attorneys' fees 2549 incurred directly in the collection thereof. The rate of interest shall be the rate set forth in section 6C of chapter 2550 2551 231. The bureau shall be authorized to require that the amount 2552 of a civil administrative penalty imposed pursuant to this 2553 section exceed any economic benefit realized by a person for 2554 noncompliance.
- 2555 **Section 36.** (a) Any person who willfully fails to report, pay, 2556 or truthfully account for and pay over any license fee or tax 2557 imposed by the provisions of this chapter or by the regulations

- 2558 promulgated hereunder, or willfully attempts in any manner to 2559 evade or defeat any such license fee, tax or payment thereof shall be punished by imprisonment in the state prison for not 2560 2561 more than 5 years or in a jail or house of correction for not 2562 more than 2 and one-half years, or a fine of not more than 2563 \$100,000, or both such fine and imprisonment, and in the case of a person other than a natural person, the amount of a fine up 2564 2565 to \$5,000,000.
- 2566 (b) Any person who willfully resists, prevents, impedes, 2567 interferes with, or makes any false, fictitious, or fraudulent statement or representation to the authority or to the division 2568 or to their agents or employees in the performance of their 2569 2570 duties pursuant to this chapter shall be punished by 2571 imprisonment in the state prison for not more than 5 years or in 2572 a jail or house of correction for not more than 2 and one-half years, or a fine of not more than \$25,000, or both such fine or 2573 2574 imprisonment.
- 2575 (c) Any person who conducts or operates, or permits to be
 2576 conducted or operated, any game, electronic gaming equipment in
 2577 violation of the licensing provisions of this chapter or the
 2578 regulations adopted hereunder shall be punished by imprisonment
 2579 in the state prison for not more than 5 years or imprisonment in
 2580 a jail or house of correction for not more than 2 and one-half

- years, or a fine of not more than \$25,000, or both such fine or imprisonment, and in the case of a person other than a natural person, the amount of a fine up to \$100,000.
- 2584 (d) Any licensee who, without the permission of the authority, 2585 (1) places controlled games or electronic gaming equipment into 2586 play or displays such controlled games or electronic gaming equipment in gaming establishment or (2) receives, directly or 2587 2588 indirectly, any compensation or reward or any percentage or 2589 share of the revenue, for keeping, running, or carrying on any 2590 controlled game, or owning the real property or location in which any controlled game occurs, shall be punished by 2591 imprisonment in a jail or house of correction for not more than 2592 2593 2 and one-half years, or by a fine of not more than \$25,000, or 2594 both, and in the case of a person other than a natural person, 2595 the amount of a fine up to \$100,000.
- 2596 (e) Any person who conducts or operates any controlled game or 2597 electronic gaming equipment after his license has expired and prior to the actual renewal thereof shall be punished by 2598 2599 imprisonment in a jail or house of correction for not more than 2600 1 and one-half years, or a fine of not more than \$25,000, or 2601 both such fine or imprisonment, and in the case of a person 2602 other than a natural person, the amount of a fine up to 2603 \$100,000.

- 2604 (f) In addition to the provisions of section 75 of chapter 2605 266, a person is guilty of swindling and cheating if the person purposely or knowingly by any trick or sleight of hand 2606 2607 performance or by a fraud or fraudulent scheme, cards, dice, or 2608 other gaming equipment, for himself or for another or a 2609 representative of either, wins or attempts to win money or property, , or reduces a losing wager or attempts to reduce a 2610 2611 losing wager in connection to controlled gaming.
- 2612 (g) The penalties for swindling and cheating offenses shall be 2613 as follows:
- Any person who swindles or cheats where the amount involved is \$75,000 or more shall be punished by imprisonment in the state prison for not more than 10 years, or in a jail or house of correction for not more than 2 and one-half years or by a fine of not more than \$1,000,000, or both such fine or imprisonment.
- Any person who swindles or cheats where the amount involved is \$10,000 or more and less than \$75,000 shall be punished by imprisonment in the state prison for not more than 5 years, or in a jail or house of correction for not more than 2 and one-half years or by a fine of not more than \$500,000, or both.
- 2624 Any person who swindles or cheats where the amount involved is \$1,000 or more and less than \$10,000 shall be punished by

- imprisonment in the state prison for not more than 3 years or imprisonment in a jail or house of correction for not more than 2 and one-half years, or by a fine of not more than \$100,000, or both such fine and imprisonment.
- Any person who swindles or cheats where the amount involved is less than \$1,000 shall be punished by imprisonment in a jail or house of correction for not more than 2 and one-half years, or by a fine of not more than \$10,000, or both such fine or imprisonment.
- (h) Each episode or transaction of swindling or cheating may 2635 be the subject of a separate prosecution and conviction. 2636 2637 discretion of the prosecutor, multiple episodes or transactions 2638 of swindling and cheating committed as part of a single scheme 2639 or course of conduct may be treated as a single offense, and the 2640 amounts involved in acts of swindling and cheating committed 2641 according to a scheme or course of conduct, whether by the same 2642 person or several persons, may be aggregated in determining the 2643 amount involved in the offense.
- (i) Any person, who in playing, conducting or operating a game
 in a licensed gaming establishment, uses or assists another in
 the use of (1) a computerized, electronic, electrical, or
 mechanical device, which is designed, constructed, or programmed
 specifically for use in obtaining an advantage in any game in a

- 2649 licensed casino or gaming establishment or (2) any other swindling or cheating device, including, but not limited to, 2650 bogus or counterfeit chips, coins or dice; coins or tokens 2651 2652 attached to strings or wires; marked cards; electronic or 2653 magnetic devices; or tools, drills, wires, keys, or devices 2654 designed for the purpose of and suitable for opening, entering, or affecting the operation of any gaming equipment, or for 2655 2656 removing money or other contents there from, shall be punished 2657 by imprisonment in the state prison for not more than 5 years or 2658 imprisonment in a jail or house of correction for not more than 2 and one-half years, or by a fine of not more than \$25,000, or 2659 2660 both such fine and imprisonment.
- (j) Any person who possesses any computerized, electronic,
 electrical, or mechanical device or other swindling or cheating
 device described in clause (1) of subsection (i) with the intent
 to defraud, cheat, or swindle shall be punished by imprisonment
 in a jail or house of correction for not more than 2 and onehalf years, or a fine of not more than \$10,000, or both such
 fine or imprisonment.
- (k) Possession of any computerized, electronic, electrical, or
 mechanical device or other swindling or cheating device
 described in clause (1) of subsection (i) within a casino or
 gaming establishment shall constitute prima facie evidence of an

- intent to defraud, cheat or swindle, except that possession by
 any licensee, or employee of a licensee, acting in furtherance
 of his employment within a licensed casino or gaming
 establishment shall not constitute such prima facie evidence.
- 2676 (1) Any swindling or cheating device used or possessed in violation of this section shall be subject to seizure and forfeiture by the bureau.
- 2679 (m) It shall be unlawful for any licensee or employee to: knowingly conduct or operate, or allow to be conducted or 2680 operated, any swindling or cheating game or device; or knowingly 2681 conduct or operate or expose for play any game or games played 2682 2683 with cards, dice, or any electronic or mechanical device, or any combination of games or devices, which have in any manner been 2684 2685 marked or tampered with, or placed in a condition, or operated 2686 in a manner, the result of which tends to deceive the public or 2687 tends to alter the normal random selection of characteristics or 2688 the normal chance of the game or to alter the result of the 2689 game.
- (n) Any person who violates this section shall be punished by imprisonment in the state prison for not more than 5 years or imprisonment in a jail or house of correction for not more than 2693 2 and one-half years, or by a fine of not more than \$25,000, or both such fine and imprisonment, and in the case of a person

- other than a natural person, the amount of a fine up to \$100,000.
- 2697 (o) Any swindling or cheating game or device used in violation
 2698 of this section shall be subject to seizure and forfeiture by
 2699 the division.
- 2700 (p) Any person who manufactures, distributes, sells, or 2701 services any gaming equipment in violation of the provisions of 2702 this chapter or the regulations promulgated by the authority for 2703 the purposes of defrauding, cheating, or swindling any person playing, operating, or conducting a controlled game at a casino 2704 2705 or gaming establishment shall be punished by imprisonment in the 2706 state prison for not more than 5 years or imprisonment in a jail 2707 or house of correction for not more than 2 and one-half years, 2708 or a fine of not more than \$25,000, or both such fine and 2709 imprisonment.
- (q) Any such unlawfully manufactured, distributed, sold, or serviced gaming equipment shall be subject to seizure and forfeiture by the division.
- 2713 (r) Any person who, without obtaining the requisite license or
 2714 registration as provided in this chapter, works or is employed
 2715 in a position whose duties would require licensing or
 2716 registration under the provisions of this chapter shall be

- punished by imprisonment in a house of correction for not more than 6 months, or a fine of not more than \$10,000, or both.
- 2719 (s) Any person who employs or continues to employ an 2720 individual not duly licensed or registered under the provisions 2721 of this chapter in a position the duties of which require a 2722 license or registration under the provisions of this chapter 2723 shall be punished by imprisonment in a jail or house of 2724 correction for not more than 6 months, or by a fine of not more 2725 than \$10,000, or both such fine or imprisonment, and in the case 2726 of a person other than a natural person, the amount of a fine up 2727 to \$100,000.
- 2728 (t) Any person under the age of 21 who plays, places wagers
 2729 at, or collects winnings from, whether personally or through an
 2730 agent, any controlled game shall be punished by imprisonment in
 2731 a jail or house of correction for not more than 6 months, or a
 2732 fine of not more than \$1,000, or both such fine or imprisonment.
- under the age of 21 to play, place wagers at, or collect
 winnings from any controlled game, whether personally or through
 an agent, shall be punished by imprisonment in a jail or house
 of correction for not more than 1 year, or a fine of not more
 than \$10,000, or both such fine or imprisonment, and in the case
 of a person other than a natural person, the amount of a fine

- may be up to \$500,000. A subsequent violation of this section shall subject the licensee or employee to imprisonment in a house of correction for not more than 2 years, or a fine of not more than \$50,000, or both such fine or imprisonment, and in the case of a person other than a natural person, the amount of a fine up to \$1,000,000.
- 2746 (w) This section shall apply to any person who, from within 2747 the commonwealth, transmits a wager to, or receives a wager 2748 from, another person or gaming establishment within or outside 2749 of the commonwealth (x) This section shall not apply to the use 2750 of a local area network as a means to place authorized wagers in a licensed gaming establishment, or use of said devices or 2751 2752 equipment by the authority in it duties in regulating, enforcing 2753 or auditing a licensed gaming operator.
- (y) A licensee of a gaming establishment who knowingly fails
 to exclude from the premises of their licensed gaming
 establishment any person placed by the commission on the list of
 excluded persons shall be punished by a fine of not more than
 \$5,000 or by imprisonment in a jail or house of correction for
 not more than one year, or by both such fine and imprisonment.
- 2760 **Section 37.** All penalties collected pursuant to this chapter and any renewal fees for a gaming establishment shall be deposited into the gaming revenue fund established by section 52.

- 2763 Section 38. (a) The commission shall, by regulation, provide for the establishment of a list of excluded persons who are to be 2764 excluded or ejected from a gaming establishment. Such 2765 2766 provisions shall include standards relating to persons: (1) who 2767 are repeat offenders as defined by the commission; (2) who are 2768 convicted of a criminal offense under the laws of any state or 2769 the United States, punishable by more than 6 months in prison or 2770 is a crime of moral turpitude; or (3) whose presence in a 2771 licensed gaming establishment would, in the opinion of the 2772 commission, pose an injurious threat to the interests of the 2773 commonwealth in the gaming establishment.
- (b) The commission shall further define categories of persons
 who shall be excluded pursuant to this section, including cheats
 and persons whose privileges for licensure or registration have
 been revoked. No person shall be placed on the list of excluded
 persons due to race, color, religion, national origin, ancestry,
 sexual orientation, disability or sex.
- 2780 (c) The commission shall impose sanctions upon a licensed
 2781 gaming establishment if such establishment knowingly fails to
 2782 exclude or eject from its premises any person placed by the
 2783 commission on the list of excluded persons.
- 2784 (d) The list compiled by the commission of persons to be
 2785 excluded shall not be deemed an all-inclusive list, and licensed

- gaming establishments shall have a duty to keep from their

 2787 premises persons known to them to be within the classifications

 2788 in subsection (a) or who whose presence in their establishment

 2789 would be injurious to the interests of the gaming establishment

 2790 itself or to the commonwealth, or both, as defined by standards

 2791 set forth by the commission.
- (e) Upon petition by any unit under the commission or the
 division that the name of a person be placed on the list, the
 commission shall serve written notice upon such person by
 personal service, registered or certified mail return receipt
 requested to the last ascertainable address, or by publication
 in a daily newspaper of general circulation for 1 week.
- 2798 Within 30 days of receipt of service by mail or 60 days 2799 after the last publication pursuant to subsection (c), a person placed on the list may request an adjudicatory hearing before 2800 2801 the commission pursuant to chapter 30A and show cause as to why 2802 the name of said person should be removed from the list. If the 2803 commission determines that the regulation should not apply to 2804 the person, the commission shall remove them from the list and 2805 notify all gaming licensees under the chapter. Any such person 2806 aggrieved by a final decision of the commission in any 2807 adjudicatory proceeding under this section may petition for

- 2808 judicial review in accordance with the provisions of section 14 2809 of chapter 30A.
- 2810 (g) The commission shall establish a list of self-excluded 2811 persons from gaming activity at gaming establishments. A person 2812 may request his name to be placed on the list of self-excluded 2813 persons by filing a statement with the commission acknowledging 2814 that said person is a problem gambler and by agreeing that, 2815 during any period of voluntary exclusion, said person may not 2816 collect any winnings or recover any losses resulting from any 2817 gaming activity at a gaming establishment. The commission shall promulgate further regulations for the list of self-excluded 2818 2819 persons including procedures for placement, removal and 2820 transmittal of such self-exclusion to gaming establishments.
- (h) A person who is prohibited from gaming in a gaming
 2824 establishment pursuant to this section shall not collect any
 2825 winnings or recover any losses arising as a result of any
 2826 prohibited activity. Any winnings obtained by a prohibited
 2827 persons shall be forfeited to the commission and deposited into
 2828 the gaming revenue fund established by section 52.

- 2829 Section 39. (a) No applicant for a gaming license, nor any holding, intermediary or subsidiary company thereof, nor any 2830 officer, director, gaming key employee or principal employee of 2831 2832 an applicant for or holder of a gaming license or of any 2833 holding, intermediary or subsidiary company thereof nor any 2834 person or agent on behalf of any such applicant, holder, company or person, shall directly or indirectly, pay or contribute any 2835 2836 money or thing of value to any candidate for nomination or 2837 election to any public office in the commonwealth or to any 2838 group, political party, committee or association organized in 2839 support of any such candidate or political party; except that 2840 the provisions of this section shall not be construed to prohibit any individual who is a candidate for public office 2841 2842 from contributing to the candidate's own campaign.
- 2843 (b) No political contributions or contributions in kind shall be made to the governing body of a host community of any gaming 2844 2845 establishment by a gaming licensee under this act outside of the 2846 host community agreement approved by the Massachusetts gaming 2847 commission. Any such contributions made to a host community by an applicant prior to issuance of a gaming license by the 2848 2849 commission shall be disclosed by the applicant. This provision 2850 shall not preclude charitable contributions to a host community 2851 which shall be disclosed by a licensee to the commission.

- 2852 **Section 40.** (a) A category 1 licensee shall pay a daily tax of 2853 25 per cent on gross gaming revenues.
- 2854 (b) Category 2 and category 3 licensees shall pay a daily tax 2855 of 40 per cent on gross gaming revenue.
- (c) In addition to the tax imposed under subsection (b),

 category 2 licensees shall pay a daily assessment of 8 per cent

 and category 3 licensees shall pay a daily assessment of 10 per

 cent of their gross gaming revenue to the Massachusetts race

 horse development fund established by section 53.
- (d) If a category 2 and a category 3 license merger is
 approved by the commission pursuant to section 20, the new
 category 2 licensee shall pay a daily assessment of 9 per cent
 of their gross gaming revenue to the Massachusetts race Horse
 Development Fund established by section 53.
- (e) Taxes imposed under this section shall be remitted to the commission by a gaming licensee the day following each day of wagering.
- 2869 **Section 41.** A category 1 licensee, a category 2 licensee and a category 3 licensee shall be subject to chapters 62 through 62E, inclusive, and chapters 63 through 63B, inclusive.

Section 42 Any liability to the commonwealth under this chapter
shall constitute a debt to the commonwealth. Any such debt shall
constitute a lien on all commercial property owned by a gaming
licensee in the commonwealth, once a statement naming such
licensee is recorded, registered or filed, and shall have
priority over any encumbrance theretofore recorded, registered
or filed with respect to any site.

2879 Section 43. Prior to disbursement of a prize in excess of \$600, 2880 a licensee shall review information furnished by the IV-D agency 2881 and by the department of revenue, as set forth in chapter 119A 2882 and in this section to ascertain whether the holder of a winning 2883 ticket owes past due child support to the commonwealth or to an 2884 individual to whom the IV-D agency is providing services, and to 2885 ascertain whether the holder of a winning ticket owes any past-2886 due tax liability to the commonwealth. If the holder owes past-2887 due child support or a past-due tax liability, the licensee 2888 shall notify the IV-D agency or the commonwealth, respectively, 2889 of the holder's name, address and social security number. 2890 Subsequent to statutory state and federal tax withholding, the 2891 licensee shall first disburse to the IV-D agency the full amount 2892 of the prize or such portion of the prize that satisfies the 2893 holder's past-due child support obligation and, if funds remain 2894 available after that disbursement, the licensee shall disburse

- to the department of revenue the full amount of the prize or
 such portion of the prize that satisfies the holder's past-due
 tax liability. The licensee shall disburse to the holder only
 that portion of the prize, if any, remaining after the holder's
 past-due child support obligation and the holder's past-due tax
 liability have been satisfied.
- 2901 Section 44. The division shall, on a monthly basis, transmit to 2902 the department of transitional assistance and to the IV-D 2903 agency, as set forth in chapter 119A, a list of all persons who 2904 were the holders of any winning ticket in excess of \$600.00 in 2905 the prior month. The information shall be provided in a format 2906 which is compatible with the automated data processing systems 2907 of said departments, to ensure the immediate identification of 2908 persons who may be receiving public assistance benefits. The 2909 information provided shall include the name, address and social 2910 security number of the holder of the winning ticket.
- Section 45. Unclaimed prize money shall be retained by the
 licensee for the person entitled thereto for 1 year after the
 drawing in which the prize was won. If no claim is made for said
 money within such year, the prize money shall be deposited in
 the gaming revenue fund established by section 52.
- 2916 **Section 46.** If the person entitled to a prize or any winning 2917 ticket is under the age of 21 years said prize shall be remitted

2918 to the commission and deposited into the gaming revenue fund 2919 established by section 52.

2920 Section 47. A gaming establishment, including any business 2921 located within such establishment, shall not be a certified 2922 project within the meaning of section 3F of chapter 23A. Gaming 2923 establishments shall not be designated an economic opportunity 2924 area within the meaning of section 3E of chapter 23A. Gaming 2925 establishments are not eligible for tax increment financing as 2926 set forth in section 59 of chapter 40 or special tax assessments 2927 set forth in section 3E of chapter 23A. Gaming establishments may not be classified and taxed as recreational land under the 2928 provisions of chapter 61B. Gaming establishments may not be 2929 2930 designated as a development district within the meaning of chapter 40Q. Unless otherwise provided, a gaming establishment 2931 2932 or any business located or to be located within a resort casino is not eligible for the following credits or deductions listed 2933 2934 in chapter 62 or chapter 63: the investment tax credit under 2935 section 31A of chapter 63, the employment credit under section 2936 31C of chapter 63, the van pool credit under section 31E of 2937 chapter 63, the deduction for expenditures for industrial waste treatment or air pollution control under section 38D of chapter 2938 2939 63, the deduction for compensation paid to an eligible business 2940 facility's employees domiciled in a section of substantial

2941 poverty under section 38F of chapter 63, the alternative energy sources deduction under section 38H of chapter 63, the research 2942 expense credit under section 38M of chapter 63, the economic 2943 2944 opportunity area credit under section 6(q) of chapter 62, and 2945 section 38N of chapter 63, the abandoned building deduction 2946 under section 3B(a)(10) of chapter 62, and section 380 of chapter 63, the harbor maintenance tax credit under section 38P 2947 2948 of chapter 63, the brownfields credit under section 6(j) of 2949 chapter 62, and section 38Q of chapter 63, the historic 2950 rehabilitation tax credit under section 6J of chapter 62 and section 38R of chapter 63, the automatic sprinkler 2951 depreciation deduction under section 38S of chapter 63, and the 2952 2953 credit for a solar water heating system under section 38T of chapter 63. 2954

2955 Section 48 The sale, assignment, transfer, pledge or other disposition of any security issued by a corporation, which holds 2956 2957 a gaming license is conditional and shall be ineffective if 2958 disapproved by the commission. If at any time the commission 2959 finds that an individual owner or holder of any security of a corporate licensee or of a holding or intermediary company with 2960 respect thereto is not qualified under this chapter, and if as a 2961 2962 result the corporate licensee is no longer qualified to continue 2963 as a gaming licensee in the commonwealth, the commission shall

take any action necessary to protect the interests of the commonwealth including, but not limited to, suspension or revocation of the gaming license of the corporation.

Each corporation which has been issued a gaming license

pursuant to the provisions of this chapter shall file a report

of any change of its corporate officers or members of its board

of directors with the commission. No officer or director shall

be entitled to exercise any powers of office until qualified by

the commission.

2973 Section 49. The commission shall audit as often as the 2974 commission determines necessary, but not less than annually, 2975 the accounts, programs, activities, and functions of all 2976 licensees, and for said purpose the authorized officers and 2977 employees of the commission shall have access to such accounts 2978 at reasonable times and the commission may require the 2979 production of books, documents, vouchers and other records 2980 relating to any matter within the scope of such audit, except 2981 tax returns. The superior court shall have jurisdiction to 2982 enforce the production of records that the commission requires 2983 to be produced pursuant to this section, and the court shall 2984 order the production of all such records within the scope of any such audit. All such audits shall be conducted in accordance 2985 2986 with generally accepted auditing standards established by the

- American Institute of Certified Public Accountants. In any audit report of the accounts, funds, programs, activities, and functions of a licensee issued by the commission, containing adverse or critical audit results, the commission may require a response, in writing, to such audit results. Such response shall be forwarded to the commission within 15 days of notification by the commission.
- On or before April 1 of each year, the commission shall submit
 a report to the clerks of the house of representatives and the
 senate who shall forward the same to the house and senate
 committees on ways and means which shall include, but not be
 limited to: (i) the number of audits performed under this
 section; (ii) a summary of findings under said audits; and (iii)
 the cost of each audit.
- 3001 Section 50. Unless the commission otherwise determines it to be 3002 in the best fiscal interests of the commonwealth, the commission 3003 shall utilize the services of a private testing laboratory that 3004 has obtained a license as a gaming vendor pursuant to section 26 3005 to perform the testing of slot machines and other gaming 3006 equipment, and may also utilize applicable data from any such 3007 private testing laboratory, or from a governmental agency of a state other than the Massachusetts, authorized to regulate slot 3008 3009 machines and other gaming equipment.

- 3010 Section 51. There is herby established and placed upon the books
 3011 of the commonwealth a Gaming Licensing Fund which shall receive
 3012 all licensing fees collected from applicants in receipt of a
 3013 category 1, 2 or 3 gaming license. The fund shall expire on
 3014 December 31, 2015. The commission shall be the trustee of the
 3015 fund and shall transfer monies in the fund in order of the
 3016 following provisions:-
- 3017 (1) \$15,000,000 to the community mitigation fund established by section 54;
- 3019 (2) \$5,000,000 to the General Fund to reimburse the 3020 General Fund for the initial regulatory costs of the commission;
- 3022 (3) \$40,000,000 to the local capital projects fund established by section 58;
- 3024 (4) \$50,000,000 shall be transferred to the Manufacturing
 3025 Fund established by section 56;
- 3026 (5) \$25,000,000 shall be transferred to the Community
 3027 College Fund established by section 57;
- 3028 (6) \$3,000,000 to the Massachusetts tourism fund 3029 established pursuant to section 35J of chapter 10;

- 3030 (7) Any remaining monies in the fund after disbursement to
 3031 sections 1 through 6 shall be transferred to the
 3032 commonwealth stabilization fund established by section 2H
 3033 of chapter 29;
- 3034 Section 52. There is hereby established and placed upon the
 3035 books of the commonwealth a Gaming Revenue Fund which shall
 3036 receive revenues collected from the tax on gross gaming revenue
 3037 received from gaming licensees. The commission shall be the
 3038 trustee of the fund and shall transfer monies in the fund in
 3039 accordance with the following provisions:-
- 3040 (1) Until a category 1 facility is operational, one hundred per 3041 cent of the revenue received from category 2 and category 3 3042 licensees shall be transferred to the gaming local aid fund 3043 established by section 55.

- (2) Upon the opening of a category 1 facility, all monies received into the fund shall be transferred as follows:
- (a) One per cent of revenues shall be transferred to the Massachusetts cultural council of which one half of revenues received shall be dedicated to the organization support program of the Massachusetts cultural council and of which not less than one half of revenues shall be dedicated to support not-for-profit or municipally-owned performing arts centers impacted as a result of the licensure of gaming facilities in the commonwealth of Massachusetts. Funds dedicated to such performing arts centers shall be for the purpose of subsidizing fees paid to touring shows or artists; provided, however that funding shall be appropriated through a competitive grant process to be developed and administered by the Massachusetts cultural council.
- (b) one percent shall be transferred to the Massachusetts tourism fund established pursuant to section 35J of chapter 10 which shall fund tourist promotion agencies as defined in subsection (c).
- (c) Two per cent shall be transferred to the community mitigation fund established by section 54; provided, however, that **s**aid fund balance shall not exceed \$15,000,000. Funds in excess of \$15,000,000 shall be transferred to the local capital projects fund established by section 58;
- (d) Six per cent shall be transferred to the local capital projects fund established by section 58;
- (e) Thirty per cent shall be transferred to the gaming local aid fund established by section 55;
- (f) Thirty per cent shall be transferred to the commonwealth stabilization fund established by section 2H of chapter 29; provided, however, that in any fiscal year in which the amount appropriated in item 7061-0008 of the general appropriation act, paid from the General Fund, or the amount of unrestricted general government aid paid from the general fund, including lottery aid distribution to cities and towns as paid from the General Fund in accordance with clause (c) of the second paragraph of section 35 of chapter 10 of the General Laws and the amount of additional funds distributed to cities and towns as additional assistance paid from the General Fund, is less than that of the previous fiscal year, up to one-half of the funds otherwise directed to the Commonwealth Stabilization Fund pursuant to this section, up to an amount equal to the deficiency between said appropriations for the current and previous fiscal years, shall be transferred to the gaming local aid fund in addition to the thirty percent provided for in subsection (e);

- 3044 (g) Thirty per cent shall be transferred to the Education Fund 3045 established by section 59.
- 3046 **Section 53** (a) There is hereby established and placed upon the 3047 books of the commonwealth a Race Horse Development Fund to be 3048 administered by the commission. The commission shall make 3049 distributions from the race horse fund to each of the active and operating category 2 licensees conducting live racing.
- 3051 (b) Funds from the race horse development fund shall be
 3052 distributed in proportion to the gross gaming revenue of each
 3053 category 2 licensee; provided that the funds received by each
 3054 licensee shall be allocated in accordance with the following
 3055 provisions:
- 3056 (i) eighty per cent shall be deposited weekly into a
 3057 separate, interest-bearing purse account to be established by
 3058 and for the benefit of the horsemen. The earned interest on the
 3059 account shall be credited to the purse account. Licensees shall
 3060 combine these funds with revenues from existing purse agreements
 3061 to fund purses for live races consistent with those agreements
 3062 with the advice and consent of the horsemen;
- 3063 (ii) for a thoroughbred track, 16 per cent shall be
 3064 deposited on a monthly basis into the Massachusetts thoroughbred

3065 breeding program authorized by the commission pursuant to 3066 section 2 of chapter 128;

(iii) for a harness track, 8 per cent shall be deposited on a monthly basis into the Massachusetts standardbred breeding program authorized by the commission pursuant to section 2 of chapter 128 and an additional 8 per cent shall be deposited on a monthly basis into a standardbred breeder development program authorized by the commission;

3073 (iv) four per cent shall be used to fund health and pension benefits for the members of the horsemen's organizations 3074 representing the owners and trainers at the racetrack at which 3075 3076 the category 2 licensee operates for the benefit of the 3077 organization's members, their families, employees and others in 3078 accordance with the rule and eligibility requirements of the 3079 organization, as approved by the commission. This amount shall 3080 be deposited within 5 business days of the end of each month 3081 into a separate account to be established by each respective 3082 horsemen's organization at a banking institution of its choice. Of this amount, the commission shall determine how much should 3083 3084 be paid annually by the horsemen's organization to the 3085 thoroughbred jockeys or standardbred drivers organization at the 3086 racetrack at which the licensed racing entity operates for 3087 health insurance, life insurance or other benefits to active and

- 3088 disabled thoroughbred jockeys or standardbred drivers in accordance with the rules and eligibility requirements of that organization.
- 3091 Section 54 (a) There shall be established and set up on the
 3092 books of the commonwealth a separate fund to be known as the
 3093 Community Mitigation Fund. The community fund shall consist of
 3094 monies transferred under section 52 and all other monies
 3095 credited or transferred to the fund from any other fund or
 3096 source pursuant to law; provided, however, that the balance of
 3097 the fund shall not exceed \$15,000,000.
- 3098 (b) The commission shall administer the fund and, without
 3099 further appropriation, shall expend monies in the fund to assist
 3100 contiguous communities in offsetting costs related to the
 3101 construction and operation of a gaming facility including, but
 3102 not limited to, communities and water and sewer districts in the
 3103 vicinity of a gaming facility and public safety, including the
 3104 office of the county district attorney.
- 3105 (c) Parties requesting appropriations from the community fund
 3106 shall submit a written request for funding to the commission
 3107 before February 1 of each year. The commission may hold a
 3108 public hearing in the region of a gaming facility to provide
 3109 parties with the opportunity to provide further information

- 3110 about their request for funds and shall distribute funds to 3111 requesting parties based on demonstrated need.
- 3112 Section 55 There shall be established and set up on the books of
- 3113 the commonwealth a fund to be known as the Gaming Local Aid
- 3114 Fund. The gaming local aid fund shall consist of monies
- 3115 transferred under section 52 and all monies credited or
- 3116 transferred to the fund from any other fund or source pursuant
- 3117 to law.
- 3118 Notwithstanding any general or special law, rule or regulation
- 3119 to the contrary, monies from the gaming local aid fund shall be
- 3120 used in addition to the balance of the state lottery fund for
- 3121 distribution to cities and towns in accordance with the
- 3122 provisions of clause (c) of section 35 of chapter 10 and any
- 3123 monies so distributed shall be considered part of "General
- 3124 revenue sharing aid" for purposes of annual aid and contribution
- 3125 requirements established pursuant to chapter 70 or section 3 of
- 3126 the annual general appropriation act. Notwithstanding any law or
- 3127 regulation to the contrary, beginning the first year that Gaming
- 3128 Local Aid funding is available for distribution to cities and
- 3129 towns, no city or town shall receive as a combination of
- 3130 "General Revenue Sharing Aid" and "Gaming Local Aid", in any
- 3131 year, an amount that is less than 25 percent of the total
- 3132 lottery sales made within that community. Notwithstanding any

- 3133 special or general law to the contrary, the provisions of this 3134 paragraph shall not take effect until such time as the executive office of administration and finance and the department of 3135 3136 revenue has furnished a study of its impact on the state's economy and revenue cost to the commonwealth and its cities and 3137 3138 towns, including, but not limited to, a distributional analysis 3139 showing the impact on taxpayers of varying income levels, the 3140 current practice of other states, any anticipated change in 3141 employment and ancillary economic activity to the joint 3142 committee on revenue and until legislation has been filed and 3143 passed pursuant to Part 2, Chap. 1, Sec. 1, Art. II of the 3144 Constitution.
- 3145 **Section 56** There is hereby established and set up on the books
 3146 of the commonwealth a fund to be known as the Manufacturing
 3147 Fund. The manufacturing fund shall be credited any monies
 3148 transferred under section 51 and all monies credited to or
 3149 transferred to the fund from any other fund or source pursuant
 3150 to law.
- 3151 **Section 57** There is hereby established and set up on the books
 3152 of the commonwealth a fund to be known as the Community College
 3153 Fund. The community college fund shall be credited any monies
 3154 transferred under section 51 and all monies credited to or

- 3155 transferred to the fund from any other fund or source pursuant
- 3156 to law.
- 3157 **Section 58** There is hereby established and set up on the books
- 3158 of the commonwealth a fund to be known as the Local Capital
- 3159 Projects Fund. The local capital projects fund shall be credited
- 3160 any monies transferred under sections 51 or 52 and all monies
- 3161 credited to or transferred to the fund from any other fund or
- 3162 source pursuant to law.
- 3163 Section 59 There is hereby established and set up on the books
- 3164 of the commonwealth a fund to be known as the Education Fund.
- 3165 The education fund shall be credited any monies transferred
- 3166 under section 52 and all monies credited to or transferred to
- 3167 the fund from any other fund or source pursuant to law.
- 3168 Expenditures from said fund for the purposes of K-12 education
- 3169 shall be used to supplement, and not offset, any reduction in
- 3170 line item 7061-0008 of the general appropriations act.
- 3171 Section 60 The commission shall continue to evaluate the
- 3172 progress of federally recognized tribes in the commonwealth as
- 3173 they proceed with any applications to place land into trust for
- 3174 the purposes of tribal economic development. The commission
- 3175 shall determine whether it would be in the best interest of the
- 3176 commonwealth to enter into any negotiations with said tribes for
- 3177 the purposes of establishing Class III gaming on tribal land and

3178 shall submit reports as it deems necessary, but not less than 3179 once a year, to the governor and the clerks of the senate and house of representatives detailing any land in trust issues as 3180 3181 well as the financing capabilities of a proposed tribal casino. 3182 Section 61. There shall be a gaming policy advisory council 3183 consisting of 14 members: 1 of whom shall be the state 3184 treasurer, or his designee; 1 of whom shall be the attorney 3185 general, or his designee; 1 of whom shall be the chair of the 3186 commission; 1 of whom shall be the secretary of administration 3187 and finance, or his designee; 1 of whom shall be appointed by 3188 the senate president; 1 of whom shall be appointed by the

speaker of the house of representatives; 1 of whom shall be 3189 3190 appointed by the minority leader of the senate; 1 of whom shall 3191 be appointed by the minority leader of the house of 3192 representatives; and 6 of whom shall be appointed by the governor, 1 of whom shall have an expertise in the treatment of 3193 3194 gambling addiction, 1 of whom shall be a representative from the 3195 tourism industry, 1 of whom shall be a member of organized 3196 labor, 1 of whom shall be a representative from a licensed 3197 gaming establishment; and 2 of whom shall be appointed from the vicinity of each resort casino upon determination of the 3198 licensee and site location by the commission. The council shall 3199 3200 establish a tourism subcommittee whose purpose is to develop

- 3201 policies that facilitate the integration of gaming 3202 establishments into local tourism regions. The subcommittee 3203 shall submit any proposed recommendations to the commission 3204 within 4 months of the deadline for receipt of applications for 3205 a gaming license pursuant to section 10. Members of the council 3206 shall serve for a term of two years. The council shall convene 3207 after all members have been appointed to the commission and 3208 annually thereafter unless otherwise convened by the governor 3209 for the purpose of discussing matters of gaming policy. The 3210 recommendations concerning gaming policy made by the council 3211 pursuant to this section shall not be binding on the commission.
- 3212 Section 62. The commission shall annually submit a complete and
 3213 detailed report of the commission's activities within 90 days
 3214 after the end of the fiscal year to the clerk of the house of
 3215 representatives, the clerk of the senate, the chairs of the
 3216 joint committee on economic development and emerging
 3217 technologies and the chairs of the house and senate committees
 3218 on ways and means.
- 3219 **SECTION 13** Section 1 of chapter 32 of the General Laws, as
 3220 appearing in the 2008 Official Edition, is hereby amended by
 3221 inserting after the word "connector", in line 211, the following
 3222 words:-, the Massachusetts Gaming Commission,.

- 3224 SECTION 14. Section 2 of chapter 32A of the General Laws, as so
- 3225 appearing, is hereby amended by inserting after the word
- 3226 "authority", in line 12, the following words:-, the
- 3227 Massachusetts gaming commission.
- 3228 SECTION 15. Section 94 of chapter 41 of the General Laws, as so
- 3229 appearing, is hereby amended by inserting after the word "and",
- 3230 in line 7, the first time it appears, the following word:
- 3231 illegal.
- 3232 **SECTION 16.** Section 18D of chapter 58 of the General Laws is
- 3233 hereby repealed
- 3234 **SECTION 17.** Subsection (d)(1) of section 2 of chapter 62 of the
- 3235 General Laws, as so appearing, is hereby amended by inserting
- 3236 after paragraph (P) the following paragraph:-
- 3237 (Q) Losses from wagering transactions shall be allowed only to
- 3238 the extent of the gains from such transactions pursuant to
- 3239 section 165 of the Code..
- 3240 **SECTION 18.** Section 2 of chapter 62B of the General Laws, as so
- 3241 appearing, is hereby amended by striking out the seventh
- 3242 paragraph and inserting in place thereof the following
- 3243 paragraph:-

3244 Every person, including the United States, the commonwealth 3245 any other state, or any political subdivision 3246 instrumentality of the foregoing, making any payment of lottery or wagering winnings, which are subject to tax under chapter 62 3247 3248 and which are subject to withholding under section 3402(q) 3249 without the exception for slot machines, and keno, and bingo played at licensed casinos in the commonwealth in subsection 3250 3251 (q)(5) and (r) of the Internal Revenue Code shall deduct and 3252 withhold from such payment an amount equal to 5 percent of such 3253 payment, except that such withholding for purposes of this chapter shall apply to payments of winnings of \$600 or greater 3254 notwithstanding any contrary provisions of the Internal Revenue 3255 3256 Code, as amended from time to time. For purposes of this chapter and chapter 62C, such payment of winnings shall be 3257 treated as if it were wages paid by an employer to an employee. 3258 3259 Every person who is to receive a payment of winnings which is 3260 subject to withholding under this section shall furnish to the person making such payment a statement, made under penalties of 3261 3262 perjury, containing the name, address and taxpaver 3263 identification number of the person receiving the payment and of 3264 each person entitled to any portion of such payment.

3265 **SECTION 19.** Said chapter 62Bis hereby further amended by 3266 striking out section 5, as so appearing, and inserting in place 3267 thereof the following section:-

3268 Section 5. Every employer required to deduct and withhold from 3269 an employee or payee a tax under section 2, or who would have 3270 been required under said section in the case of an employee to deduct and withhold a tax if the employee had not claimed any 3271 personal exemption or dependency exemptions, shall furnish to 3272 3273 each such employee or payee in respect of the wages or other 3274 payments paid by such employer to such employee or payee during the calendar year, on or before January 31 of the succeeding 3275 3276 year, or, if an employee's employment is terminated before the close of such calendar year, within 30 days from the day on 3277 3278 which the last payment of wages is made, a written statement in 3279 duplicate showing the name of the employer, the name of the employee or payee and his social security account number, 3280 3281 any, the total amount of wages or other amounts subject to 3282 taxation under chapter 62, and the total amount deducted and 3283 withheld statement contain as tax. This may such other 3284 information as the commissioner may prescribe. The commissioner may grant reasonable extensions of time, not exceeding 60 days, 3285 3286 for the furnishing of the statement.

3287 Every employer who fails to withhold or pay to the commissioner any sums required by this chapter to be withheld or paid shall 3288 3289 personally and individually liable therefore to be the commonwealth. The term "employer," as used in this section and 3290 3291 section 11, includes any person or entity required withhold tax from any payee, and includes an officer or employee 3292 of a corporation, or a member or employee of a partnership or 3293 3294 limited liability company, who as such officer, employee or 3295 member is under a duty to withhold and pay over taxes accordance with this section and section 2. Any sum withheld in 3296 accordance with section 2 shall be considered to be held in 3297 3298 trust for the commonwealth.

If an employer in violation of the provisions of this chapter 3299 fails to withhold the tax in accordance with section 2, and 3300 3301 thereafter the tax against which such tax may be credited, pursuant to section 9, is paid, the tax so required to be 3302 withheld shall not be collected from the employer; but this 3303 3304 paragraph shall in no case relieve the employer from liability 3305 for any penalties or addition to the tax otherwise applicable in 3306 respect of such failure to withhold.

3307 **SECTION 20.** The first paragraph of section 8 of chapter 62C of the General Laws, as so appearing, is hereby amended by striking out the last sentence and inserting in place thereof the

- 3310 following sentence:-The same basis of reporting shall be
- 3311 utilized for income that is subject to taxation or withholding
- 3312 under chapter 62 or 62B but is not subject to taxation or
- 3313 withholding under the Code.
- 3314 **SECTION 21.** Subsection (f) of section 38 of chapter 63 of the
- 3315 General Laws, as so appearing, is hereby amended by striking
- 3316 out the third paragraph and inserting in place thereof the
- 3317 following paragraph:- ",
- 3318 For the purposes of this subsection: (1) in the case of the
- 3319 licensing of intangible property, the income-producing activity
- 3320 shall be considered to be performed in the commonwealth to the
- 3321 extent that the intangible property is used in the commonwealth;
- 3322 (2) the corporation shall be considered to be taxable in the
- 3323 state of the purchaser if the tangible personal property is
- 3324 delivered or shipped to a purchaser in a foreign country; (3)
- 3325 sales of tangible personal property to the United States
- 3326 government or any agency or instrumentality thereof for purposes
- 3327 of resale to a foreign government or any agency or
- 3328 instrumentality thereof are not sales made in the commonwealth;
- 3329 (4) in the case of the sale, exchange or other disposition of a
- 3330 capital asset, as defined in paragraph (m) of section 1 of
- 3331 chapter 62, used in a taxpayer's trade or business, including a
- 3332 deemed sale or exchange of such asset, "sales' are measured by

3333 the gain from the transaction; (5) "security' means any 3334 interest or instrument commonly treated as a security as well as other instruments which are customarily sold in the open market 3335 3336 or on a recognized exchange, including, but not limited to, 3337 transferable shares of a beneficial interest in any corporation 3338 or other entity, bonds, debentures, notes, and other evidences of indebtedness, accounts receivable and notes receivable, cash 3339 3340 and cash equivalents including foreign currencies, and 3341 repurchase and futures contracts; (6) in the case of a sale or deemed sale of a business, the term "sales' does not include 3342 3343 receipts from the sale of the business "good will' or similar 3344 intangible value, including, without limitation, "going concern 3345 value'' and "workforce in place.''; (7) to the extent authorized 3346 pursuant to the life sciences tax incentive program established by section 5 of chapter 23I, a certified life sciences company 3347 3348 may be deemed a research and development corporation for 3349 purposes of exemptions under chapters 64H and 64I; and (8) in 3350 the case of a business deriving receipts from operating a gaming 3351 facility or otherwise deriving receipts from conducting a 3352 wagering business or activity, income-producing activity shall 3353 be considered to be performed in this commonwealth to the extent 3354 that the location of wagering transactions or activity that 3355 generated the receipts is in this commonwealth.

- 3356 SECTION 22. Section 2 of chapter 128 of the General Laws, as so
- 3357 appearing, is hereby amended by striking out, in line 99, the
- 3358 words "or dog".
- 3359 **SECTION 23.** Said section 2 of said chapter 128, as so
- 3360 appearing, is hereby further amended by striking out subsection
- 3361 (i).
- 3362 **SECTION 24.** Section 1 of chapter 128A of the General Laws, as so
- 3363 appearing, is hereby amended by striking out, in line 6, the
- 3364 words "state racing commission" and inserting in place thereof
- 3365 the following words: Massachusetts gaming commission
- 3366 established pursuant to chapter 23K.
- 3367 **SECTION 25.** Chapter 128A of the General Laws is hereby
- 3368 repealed. .
- 3369 SECTION 26. Section 1 of chapter 128C of the General Laws, as
- 3370 appearing in the 2008 Official Edition, is hereby amended by
- 3371 striking out, in line 12, the words "state racing commission"
- 3372 and inserting in place thereof the following words:-
- 3373 Massachusetts gaming commission established pursuant to chapter
- 3374 23K.
- 3375 **SECTION 27.** Said chapter 128C of the General Laws is hereby
- 3376 repealed.

- **SECTION 28.** Section 1 of chapter 137 of the General Laws, as
 3378 appearing in the 2008 Official Edition, is hereby amended by
 3379 inserting after the words "gaming,", in line 2, the following
 3380 words:-, except for gaming conducted in licensed gaming
- 3381 establishments pursuant to chapter 23K.

- **SECTION 29.** Section 2 of said chapter 137, as so appearing, is
 3383 hereby amended by striking out, in line 2, the word "where" and
 3384 inserting in place thereof the following words:-, except for
 3385 an owner or operator of a licensed gaming establishment pursuant
 3386 to chapter 23K, where.
- **SECTION 30.** Section 3 of said chapter 137, as so appearing, is 3388 hereby amended by inserting after the words "betting,", in line 5, the following words:-, except for legalized gaming conducted pursuant to chapter 23K.
- **SECTION 31.** Section 18 of chapter 139 of the General Laws, as so appearing, is hereby amended by inserting after the word "of", in line 6, the word: illegal.
- **SECTION 32.** Section 177A of chapter 140 of the General Laws, as so appearing, is hereby amended by inserting after the word "machines", in line 12, the following words:-, and excluding slot machines as defined by chapter 23K.

- 3399 SECTION 33. Section 26A of chapter 180 of the General Laws, as
- 3400 so appearing, is hereby amended by striking out, in lines 4 and
- 3401 16, the following words " or dog".
- 3402 **SECTION 34.** The General Laws are hereby amended by inserting
- 3403 after chapter 267 the following chapter:-
- 3404 Chapter 267A
- 3405 Money Laundering
- 3406 Section 1. As used in this chapter, the following words shall,
- 3407 unless the context clearly requires otherwise, have the
- 3408 following meanings:-
- 3409 "Conducts", initiates, concludes or participates in initiating
- 3410 or concluding a transaction.
- 3411 "Criminal activity", a criminal offense punishable under the
- 3412 laws of the commonwealth by imprisonment in a state prison or a
- 3413 criminal offense committed in another jurisdiction punishable
- 3414 under the laws of that jurisdiction as a felony.
- 3415 "Financial institution", any: (1) bank as defined in section 1
- 3416 of chapter 167; (2) national banking association, bank, savings
- 3417 and loan, savings bank, cooperative bank, building and loan, or
- 3418 credit union organized under the laws of the United States; (3)
- 3419 banking association, bank, savings and loan, savings bank,

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3420
     cooperative bank, building and loan or credit union organized
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     under the laws of any state; (4) any agency, agent, or branch of
     a foreign bank; (5) currency dealer or exchange; (6) any person
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     or business engaged primarily in the cashing of checks; (7)
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     person or business regularly engaged in the issuing, selling, or
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     redeeming of traveler's checks, money orders or similar
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     instruments; (8) broker or dealer in securities or commodities;
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     (9) licensed transmitter of funds or other person or business
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     regularly engaged in the transmission of funds to a foreign
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     nation for others; (10) investment banker or investment company;
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     (11) insurer; (12) dealer in precious metals, stones or jewels;
      (13) pawnbroker or scrap metal dealer; (14) telegraph or other
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     communications company; (15) personal property or real estate
     broker; (16) dealer in vehicles, including, but not limited to,
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     automobiles, aircraft and vessels; (17) operator of a betting or
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     gambling facility; (18) travel agent; any thrift institution;
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     any operator of a credit card system; or (19) any loan or
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     finance company.
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     "Monetary instrument", the currency and coin of the United
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     States or any foreign country; any bank check, money order,
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     stock, investment security, or negotiable instrument in bearer
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form or otherwise in such form that title passes upon delivery;

gold, silver or platinum bullion or coins; diamonds, emeralds,

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- rubies, or sapphires; any negotiable instrument including: bank
 checks, cashier's checks, traveler's checks, or monetary orders
 made payable to the order of a named party that have not been
 endorsed or which bear restrictive endorsements; poker chips,
 vouchers or other tokens exchangeable for cash by gaming
 entities; and credit cards, debit cards, gift cards, gift
 certificates, calling cards, or scrips.
- "Transaction", a purchase, sale, loan, pledge, gift, transfer, 3450 3451 delivery, or other disposition, and with respect to a financial 3452 institution includes a deposit, withdrawal, bailment, transfer between accounts, exchange of currency, loan, extension 3453 credit, purchase or sale of any stock, bond, certificate of 3454 3455 deposit, or other monetary instrument, use of a safe deposit 3456 box, or any other payment, transfer, or delivery by, through, or to a financial institution, by whatever means effected. 3457
- 3458 Section 2. Whoever knowingly: (1) engages in a transaction 3459 involving a monetary instrument or other property known to be derived from criminal activity with the intent to promote, carry 3460 on or facilitate criminal activity, or knowing that the 3461 3462 transaction is designed in whole or in part either to conceal or 3463 disguise the nature, location, source, ownership or control of the property derived from criminal activity or to avoid a 3464 3465 transaction reporting requirement of this chapter, of the United

- 3466 States, or of any other state; (2) transports or possesses a 3467 monetary instrument or other property that was derived from 3468 criminal activity; or (3) directs, organizes, finances, plans, 3469 manages, supervises, or controls the transportation of or 3470 transactions in monetary instruments or other property known to 3471 be derived from criminal activity or which a reasonable person 3472 would believe to be derived from criminal activity; is quilty of 3473 the crime of money laundering and shall be punished by 3474 imprisonment in the state prison for not more than 6 years or by 3475 a fine of not more than \$250,000 or twice the value of the 3476 property transacted, whichever is greater, or by both such 3477 imprisonment and fine; and for any subsequent offense shall be 3478 punished by imprisonment in the state prison for not less than 2 3479 years, but not more than 8 years or by a fine of not more than \$500,000 or 3 times the value of the property transacted, 3480 3481 whichever is greater, or by both such imprisonment and fine.
- 3482 Section 3. (a) A financial institution shall file with the 3483 attorney general a copy of any and all reports required by the 3484 Currency and Foreign Transactions Act, set forth in 31 U.S.C., 3485 sections 5311 through 5315, 31 C.F.R. 103.
- 3486 (b) A financial institution, or any officer, employee, or 3487 agent thereof that maintains and files a record in reliance of 3488 this section shall not be liable to its customer, to a state or

- 3489 local agency, or to any person for any loss or damage caused in 3490 whole or in part by the making, filing, or governmental use of 3491 the report, or any information contained therein. Nothing in 3492 this chapter shall be construed to give rise to a private cause 3493 of action for relief or damages. This paragraph does not 3494 preclude a financial institution, in its discretion, from 3495 instituting contact with, and thereafter communicating with and 3496 disclosing customer financial records to appropriate federal, 3497 state, or local law enforcement agencies when the financial 3498 institution has reason to suspect that the records or 3499 information demonstrate that the customer has violated any 3500 provisions of this chapter.
- 3501 (c) Any report, record, or information obtained by the
 3502 attorney general pursuant to this section is not a public record
 3503 and is not subject to disclosure, except to other state and
 3504 federal law enforcement agencies.
- 3505 (d) Any violation of this section, which is not a violation of 3506 section 2, shall be punished by a fine of \$100 for each report not filed.
- 3508 (e) The timely filing of complete and accurate reports
 3509 required under subsection (a) with the appropriate federal
 3510 agency is compliance with the requirements of subsection (a).

- 3511 Section 4. All monetary instruments or other property, real or
- 3512 personal, obtained directly as a result of a violation of
- 3513 section 2 of this chapter, shall be subject to forfeiture to the
- 3514 commonwealth.
- 3515 SECTION 35. Section 1 of chapter 271 of the General Laws, as
- 3516 appearing in the 2008 Official Edition, is hereby amended by
- 3517 inserting after the word "gaming", in lines 3 and 4, the
- 3518 following words:- ,except as permitted under chapter 23K.
- 3519 SECTION 36. Section 2 of said chapter 271, as so appearing, is
- 3520 hereby amended by inserting after the words "playing", in line
- 3521 4, the following words:- ,except as permitted under chapter 23K.
- 3522 **SECTION 37.** Section 3 of said chapter 271, as so appearing, is
- 3523 hereby amended by inserting after the words "gaming", in line 3,
- 3524 the following words:-, except as permitted under chapter 23K.
- 3525 **SECTION 38.** Section 5 of said chapter 271, as so appearing, is
- 3526 hereby amended by inserting after the words "thing,", in line 7,
- 3527 the following words: except as permitted under chapter 23K.
- 3529 SECTION 39. The second paragraph of section 5A of chapter 271,
- 3530 as so appearing, is hereby amended by adding the following
- 3531 sentence:-

- 3533 This section shall not apply to persons who manufacture,
- 3534 transport, sell, offer for sale, store, display, repair,
- 3535 recondition, possess or use any gambling device or parts for use
- 3536 therein for controlled gaming conducted under chapter 23K.

- 3538 SECTION 40. Section 6 of said chapter 271, as so appearing, is
- 3539 hereby amended by striking out, in lines 3 and 4, the words
- 3540 "gambling or unlawful game and inserting in place thereof the
- 3541 words: illegal gaming.
- 3542 **SECTION 41.** Section 7 of said chapter 271, as so appearing, is
- 3543 hereby amended by inserting after the word "device", in line 7,
- 3544 the first time it appears, the following words: that is taking
- 3545 place in a legalized gaming establishment pursuant to chapter
- 3546 23K,.
- 3547 **SECTION 42.** Said chapter 271is hereby further amended by
- 3548 striking out section 8, as so appearing, and inserting in place
- 3549 thereof the following section:

- 3551 Section 8. Whoever owns, occupies, or is in control of a house,
- 3552 shop or building and knowingly permits the establishing,
- 3553 managing or drawing of such lottery, or such disposal or attempt
- 3554 to dispose of property, or the sale of a lottery ticket or share
- 3555 of a ticket, or any other writing, certificate, bill, token or

3556 other device purporting or intended to entitle the holder, 3557 bearer or any other person to a prize or to a share of or interest in a prize to be drawn in a lottery, or in such 3558 3559 disposal or property, and whoever knowingly suffers money or 3560 other property to be raffled for or won by throwing or using 3561 dice or by any other game of chance that is not being conducted in a legalized gaming facility pursuant to chapter 23K, shall be 3562 3563 punished by a fine of not more than \$2000 or by imprisonment in 3564 a jail or house of correction for not more than 1 year.

3565

3566 **SECTION 43.** Section 14 of said chapter 271, as so appearing, is 3567 hereby further amended by inserting after the word "by", in 3568 line 3, the first time it appears, the following words:-3569 illegal games of.

- 3571 SECTION 44. Section 16A of said chapter 271, as so appearing, is
 3572 hereby amended by inserting after the word "wagerers", in line
 3573 14, the following words:- or to persons who organize, supervise,
 3574 manage or finance persons for the purpose of controlled gaming
 3575 conducted under chapter 23K.
- 3576 **SECTION 45.** Section 17 of said chapter 271, as so appearing, is hereby amended by adding the following sentence:-

- 3578 This section shall not apply to persons who organize, supervise,
- 3579 manage or finance persons for the purpose of controlled gaming
- 3580 conducted under chapter 23K.
- 3581 SECTION 46. Section 19 of said chapter 271, as so appearing, is
- 3582 hereby amended by inserting after the word "hazard", in line 16,
- 3583 the following words:-; provided, however, that this section
- 3584 shall not apply to advertising of legalized gaming conducted
- 3585 pursuant to chapter 23K.
- 3586
- 3587 SECTION 47. Section 20 of said chapter 271, as so appearing, is
- 3588 hereby amended by inserting after the word "used", in line 17,
- 3589 the following words:- ;provided, however that this section
- 3590 shall not apply to advertising of legalized gaming conducted
- 3591 pursuant to chapter 23K.
- 3592
- 3593 SECTION 48. Section 22 of said chapter 271, as so appearing, is
- 3594 hereby amended by inserting after the word " of", in line 6, the
- 3595 third time it appears, the following word: illegal.
- 3596 SECTION 49. Section 23 of said chapter 271, as so appearing, is
- 3597 hereby amended by inserting after the word "for", in line 28,
- 3598 the following words:-; provided, however, that such provision
- 3599 shall not apply to legalized gaming conducted pursuant chapter
- 3600 23K.

3602	SECTION 50. Section 28 of said chapter 271, as so appearing, is
3603	hereby amended by inserting after the word "of", in line 3, the
3604	third time it appears, the following word: - illegal.
3605	SECTION 51. Section 31 of said chapter 271, as so appearing, is
3606	hereby amended by inserting after the word "both", in line 8,
3607	the following words:- ;provided, however, that this section
3608	shall not apply to legalized racing conducted pursuant to
3609	chapter 23K.
3610	
3611	SECTION 52. The General Laws are hereby amended by inserting
3612	after chapter 271 the following new chapter:-
3613	
3614	Chapter 271A
3615	Enterprise Crime
3616	
3617	Section 1. As used in this chapter, the following words shall,
3618	unless the context clearly requires otherwise, have the
3619	following meanings:-
3620	"Criminal enterprise activity", to commit ,attempt to commit,
3621	conspire to commit, or solicit, coerce, aid, abet, or intimidate
3622	another to commit any of the following criminal activity under

the laws of the commonwealth or equivalent crimes under the laws

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3624
     of any other jurisdiction: murder; rape; manslaughter; assault;
3625
     assault and battery; mayhem; robbery; extortion; stalking;
3626
     criminal harassment; kidnapping; arson; burglary; malicious
3627
     destruction of property; commission of a felony for hire;
3628
     breaking and entering; child exploitation; poison; human
3629
     trafficking; violation of constitutional rights; usury;
     uttering; misuse or fraudulent use of credit cards; identity
3630
3631
     fraud; misappropriation of funds; gross fraud; insurance fraud;
3632
     prize fighting; boxing matches; counterfeiting; perjury;
3633
     subornation of perjury; obstruction of justice; money
     laundering; witness intimidation; bribery; electronic
3634
3635
     eavesdropping; prostitution; receiving stolen property; larceny
3636
     over $250.00; larceny by false pretenses or/embezzlement;
3637
     forgery; prohibited financial interest; procurement fraud; false
     claims; tax evasion; filing false tax return; crimes involving
3638
3639
     violations of laws relating to gambling and lottery; gift;
3640
     liquor; tobacco s; firearms; securities; lobbying; ethics;
3641
     conflict of interest child and elder abuse; or any conduct
3642
     defined as a racketeering activity under Title 18, U.S.C. s.
3643
     1961(1)(A)(B) and (D).
3644
     "Enterprise", any individual, sole proprietorship, partnership,
3645
3646
     corporation, trust or other legal entity, or any unchartered
3647
     union, association or group of persons associated in fact
```

3648 although not a legally recognized entity, and including unlawful and lawful enterprises and governmental and other entities.

3650

"Pattern of criminal enterprise activity", engaging in at least 3651 3652 two incidents of criminal enterprise activity that have the same 3653 or similar pattern, intents, results, accomplices, victims or methods of commission, or are otherwise interrelated by 3654 3655 distinguishing characteristics and are not isolated incidents; 3656 provided Y at least 1 of the acts occurred after the effective 3657 date of this act and the last of the incidents occurred within 5 3658 years after a prior commission of criminal enterprise activity.

3659

"Unlawful debt", a debt incurred or contracted in an illegal
gambling activity or business or which is unenforceable under
state or federal law in whole or part as to principal or
interest because of the law relating to usury.

3664

Section 2. Whoever knowingly: (1) through a pattern of criminal enterprise activity or through the collection of an unlawful debt, receives anything of value or acquires or maintains, directly or indirectly, any interest in or control of any enterprise; (2) has received any proceeds derived, directly or indirectly, from a pattern of criminal enterprise activity or through the collection of an unlawful debt, to use or invest,

3672 directly or indirectly, any part of the proceeds including 3673 proceeds derived from the investment, in the acquisition of any 3674 interest in real property, or in the establishment or operation 3675 of, any enterprise; (3) is employed by or associated with any 3676 enterprise to conduct or participate, directly or indirectly, in 3677 the conduct of the enterprise's affairs by engaging in a pattern of criminal enterprise activity or through the collection of an 3678 unlawful debt; or (4) conspires or attempts to violate 3679 3680 subsections (a), (b), or (c) of this section; is guilty of 3681 enterprise crime and shall be punished by imprisonment in the 3682 state prison for not less than 3 years and not more than 15 years or by a fine of not more than \$25,000, or by both such 3683 3684 imprisonment and fine.

A purchase of securities on the open market for purposes of 3685 3686 investment, and without the intention of controlling or 3687 participating in the control of the issuer, or of assisting 3688 another to do so, shall not be unlawful under this section if 3689 the securities of the issuer held by the purchaser, the members of his immediate family, and his or their accomplices in any 3690 3691 pattern of criminal activity or the collection of an unlawful 3692 debt after such purchase do not amount in the aggregate to one 3693 percent of the outstanding securities of any one class and do 3694 not confer, either in law or in fact, the power to elect one or 3695 more directors of the issuer.

3696 Section 3. All monetary proceeds or other property, real or personal, obtained directly as a result of a violation of this 3697 chapter, shall be subject to seizure and forfeiture to the 3698 3699 commonwealth.

3700

SECTION 53. Section 39 of chapter 272 of the General Laws, as 3701 3702 appearing in the 2008 Official Edition, is hereby amended by 3703 inserting after the word "in", in line 7, the following word:-3704 illegal.

3705

3706 SECTION 54. Section 99 of said chapter 272, as so appearing, is hereby amended by inserting after the word "forgery,", in line 3707 3708 68, the word: - illegal.

3709

3710

SECTION 55 . Said section 13 of said chapter 494, as most 3711 recently amended by section 2 of chapter 114 of the acts of 3712 1991, is hereby further amended by striking out clause (c). 3713 SECTION 56. Clause (d) of said section 13 of said chapter 494, 3714 as appearing in said section 2 of said chapter 114, is hereby 3715 amended by striking out, in line 21, the words "(b) or (c)" and 3716 inserting in place thereof the following words: - and (b).

- 3717 SECTION 57. Said section 13 of said chapter 494, as most
- 3718 recently amended by said section 2 of said chapter 114, is
- 3719 hereby further amended by striking out subsection (f)

- 3721 SECTION 58. The first paragraph of section 12A of chapter 494 of
- 3722 the acts of 1978 is hereby amended by striking out the words
- 3723 "and until July 31, 2010", inserted by section 1 of chapter 167
- 3724 of the acts of 2009, and inserting in place thereof the
- 3725 following words: December 31, 2014.
- 3726 **SECTION 59.** The last paragraph of said section 12A of said
- 3727 chapter 494 is hereby amended by striking out the words "July
- 3728 31, 2010", inserted by section 2 of said chapter 167, and
- 3729 inserting in place thereof the following words:- December 31,
- 3730 2014.
- 3731 **SECTION 60.** The introductory paragraph of section 13 of said
- 3732 chapter 494 is hereby amended by striking out the words "and
- 3733 until July 31, 2010", inserted by section 3 of said chapter 167,
- 3734 and inserting in place thereof the following words:- and until
- 3735 December 31, 2014.

- 3737 **SECTION 61.** Section 15 of said chapter 494 is hereby amended by
- 3738 striking out the words "and until July 31, 2010", inserted by
- 3739 section 4 of said chapter 167, and inserting in place thereof

- 3740 the following words:- and until December 31, 2014.
- 3741
- 3742 **SECTION 62.** The first paragraph of section 9 of chapter 277 of
- 3743 the acts of 1986 is hereby amended by striking out the words
- 3744 "and until July 31, 2010", inserted by section 5 of said chapter
- 3745 167, and inserting in place thereof the following words:- and
- 3746 until December 31, 2014.
- 3747 **SECTION 63.** The first sentence of the first paragraph of
- 3748 section 3 of chapter 114 of the acts of 1991 is hereby amended
- 3749 by striking out the words "and until July 31, 2010", inserted by
- 3750 section 6 of said chapter 167, and inserting in place thereof
- 3751 the following words:- and until December 31, 2014.
- 3752
- 3753 **SECTION 64.** The last paragraph of said section 3 of said
- 3754 chapter 114 is hereby amended by striking out the words "July
- 3755 31, 2010", inserted by section 7 of said chapter 167, and
- 3756 inserting in place thereof the following words: December 31,
- 3757 2014.
- 3758
- 3759 **SECTION 65.** The first paragraph of section 4 of said chapter
- 3760 114 is hereby amended by striking out the words "and until July
- 3761 31, 2010", inserted by section 8 of said chapter 167, and
- 3762 inserting in place thereof the following words: and until
- 3763 December 31, 2014.

3765 **SECTION 66.** The last paragraph of said section 4 of said

3766 chapter 114 is hereby amended by striking out the words "July

3767 31, 2010", inserted by section 9 of said chapter 167, and

3768 inserting in place thereof the following words: - December 31,

3769 2014.

3770

3771 **SECTION 67.** The first paragraph of section 5 of said chapter

3772 114 is hereby amended by striking out the words "and until July

3773 31, 2010", inserted by section 10 of said chapter 167, and

3774 inserting in place thereof the following words:- and until

3775 December 31, 2014.

3776

3777 SECTION 68. Section 13 of chapter 101 of the acts of 1992 is

3778 hereby amended by striking out the words "July 31, 2010",

3779 inserted by section 11 of said chapter 167, and inserting in

3780 place thereof the following words: - December 31, 2014.

3781

3782 **SECTION 69.** Section 45 of chapter 139 of the acts of 2001 is

3783 hereby amended by striking out the words "July 31, 2010",

3784 inserted by section 12 of said chapter 167, and inserting in

3785 place thereof the following words: - December 31, 2014.

3786

3787 SECTION 70. Section 20 of chapter 449 of the acts of 2006 is

- 3788 hereby amended by striking out the words "July 31, 2010",
- 3789 inserted by section 13 of said chapter 167, and inserting in
- 3790 place thereof the following words: December 31, 2014.
- 3791 **SECTION 71.** Notwithstanding any general or special law to the
- 3792 contrary, in making initial appointments to the board of
- 3793 directors of the Massachusetts gaming commission established
- 3794 pursuant to section 3 of chapter 23K of the General Laws, the
- 3795 governor, the attorney general and the treasurer and receiver
- 3796 general, by majority agreement, shall appoint 1 commissioner to
- 3797 serve for a term of 3 years, 1 commissioner to serve for a term
- 3798 of 4 years, 1 commissioner to serve for a term of 5 years, 1
- 3799 commissioner to serve for a term of 6 years, and 1 commissioner
- 3800 to serve for a term of 7 years.
- 3801 **SECTION 72.** Notwithstanding any general or special law to the
- 3802 contrary, the vote of a municipality required pursuant to
- 3803 section 16 of chapter 23K of the General Laws shall occur after
- 3804 the effective date of this act.
- 3805 SECTION 73. Pursuant to section 2 of chapter 1194, 64 Stat.
- 3806 1134, 15 U.S.C. 1171-1177, approved January 2, 1951, the
- 3807 commonwealth, acting by and through duly elected and qualified
- 3808 members of the general court, does declare and proclaim that the
- 3809 commonwealth shall be exempt from the provisions of chapter
- 3810 1194, 64 Stat. 1134, 15 U.S.C. 1171 to 1178 for any gambling

- 3811 device authorized for use and transport under chapter 23K of the
- 3812 General Laws and any regulations promulgated thereunder.
- 3813 **SECTION 74.** All shipments of gambling devices into the
- 3814 commonwealth, including slot machines, the registering,
- 3815 recording and labeling of which has been duly had by the
- 3816 manufacturer of dealer thereof in accordance with sections 3 and
- 3817 4 of an Act of Congress of the United States entitled "An act to
- 3818 prohibit transportation of gambling devices in interstate and
- 3819 foreign commerce," approved January 2, 1951, being chapter 1194,
- 3820 64 Stat. 1134, and also designated as 15 USC §§ 1171-1177 ,
- 3821 shall be deemed legal shipments thereof into this commonwealth.
- 3822 **SECTION 75.** Notwithstanding any general or special law to the
- 3823 contrary, the Massachusetts gaming commission shall analyze the
- 3824 pari-mutuel and simulcasting statutes in effect as of the
- 3825 effective date of this act. Said analysis shall include a review
- 3826 of the efficacy of said statutes and the need to replace said
- 3827 statutes pursuant to the sunset of chapters 128A and 128C of the
- 3828 General Laws established under this act. Said review shall not
- 3829 include a review of whether to increase the number of running
- 3830 horse, harness horse or greyhound racing meeting licensees. Said
- 3831 commission shall report its finding together with legislation,
- 3832 if any, to the clerks of the house of representatives and senate

- 3833 and to the chairs of the joint committee on economic development
- 3834 and emerging technologies no later than January 1, 2013.
- 3835 **SECTION 76.** Section 25 and 27 of this act shall take effect on
- 3836 July 31, 2014.